ANNUAL FINANCIAL REPORT

**September 30, 2015** 

# **ANNUAL FINANCIAL REPORT**

# **September 30, 2015**

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**INTRODUCTORY SECTION** 

# LIST OF PRINCIPAL OFFICIALS

# **September 30, 2015**

MAYOR Fred Sirmones

VICE MAYOR Debra Browning

CITY COMMISSION Scott Cason

Annette Redman

Randy Jenkins

CITY MANAGER David Mecusker

CITY ATTORNEY John E. Maines, IV

# **FINANCIAL STATEMENTS**



Richard C. Powell, Jr., CPA Marian Jones Powell, CPA 1359 S.W. Main Blvd. Lake City, Florida 32025 386 / 755-4200 Fax: 386 / 719-5504

admin@powellandjonescpa.com

#### INDEPENDENT AUDITOR'S REPORT

To the City Commission City of Lake Butler Lake Butler, Florida

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Lake Butler (the City), as of and for the year ended September 30, 2015, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

Florida Institute of Certified Public Accountants . American Institute of Certified Public Accountants

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Lake Butler, as of September 30, 2015, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information and pension schedules as listed in the Table of Contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated April 13, 2016, on our consideration of the City of Lake Butler's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering City of Lake Butler's internal control over financial reporting and compliance.

**POWELL & JONES** 

Certified Public Accountants April 13, 2016

Poweel & Joxes

# CITY OF LAKE BUTLER, FLORIDA Management's Discussion and Analysis

This discussion and analysis is intended to be an easily readable analysis of the City of Lake Butler (City) financial activities based on currently known facts, decisions or conditions. This analysis focuses on current year activities and should be read in conjunction with the financial statements that follow.

#### **Report Layout**

The City has implemented Governmental Accounting Standards Board (GASB) Statement 34, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments. This statement requires governmental entities to report finances in accordance with specific guidelines. Among those guidelines are the components of this section dealing with management's discussion and analysis. Besides this Management's Discussion and Analysis (MD&A), the report consists of government-wide statements, fund financial statements, notes to the financial statements, and supplementary information. The first two statements are condensed and present a government-wide view of the City's finances. Within this view, all City operations are categorized and reported as either governmental or business-type activities. Governmental activities include basic services such as law enforcement and fire control, public works, parks and recreation, library, community development and general governmental administration. The City's water, sewer, and solid waste management services are reported as business-type activities. These government-wide statements are designed to be more corporate-like in that all activities are consolidated into a total for the City.

#### Basic Financial Statements

- The Statement of Net Position focuses on resources available for future operations. In simple terms, this statement presents a snap-shot view of the assets the City owns, the liabilities it owes and the net difference. The net difference is further separated into amounts restricted for specific purposes and unrestricted amounts. For the first time, governmental activities reflect capital assets including infrastructure and long-term liabilities. Business-type activities have long been reported capital assets and long-term liabilities. Also, governmental activities are reported on the accrual basis of accounting.
- The Statement of Activities focuses gross and net costs of the City's programs and the extent to which such programs rely upon general tax and other revenues. This statement summarizes and simplifies the user's analysis to determine the extent to which programs are self-supporting and/or subsidized by general revenues.
- Fund financial statements focus separately on governmental and proprietary funds.
  Governmental fund statements follow the more traditional presentation of financial
  statements. The City has four major governmental funds which are presented in
  separate columns. A budgetary comparison is presented for each of the
  governmental funds. Statements for the City's proprietary fund follow the
  governmental funds and include net position, revenue, expenses and changes in net
  position, and cash flows.

- The notes to the financial statements provide additional disclosures required by governmental accounting standards and provide information to assist the reader in understanding the City's financial condition.
- The MD&A is intended to serve as an introduction to the City's basic financial statements and to explain the significant changes in financial position and differences in operations between the current and prior years.

#### City as a Whole

#### **Government-wide Financial Statements**

#### Net Position at September 30, 2015 and 2014

|                                 | Governmental | Business-type | Total Gov    | vernment     |
|---------------------------------|--------------|---------------|--------------|--------------|
|                                 | Activities   | Activities    | 2015         | 2014         |
| Assets                          |              |               |              |              |
| Cash and cash equivalents       | \$ 1,029,271 | \$ 620,220    | \$ 1,649,491 | \$ 1,572,911 |
| Other assets                    | (5,245)      | 124,417       | 119,172      | 160,816      |
| Capital assets                  | 1,850,477    | 1,294,042     | 3,144,519    | 3,550,976    |
| Total assets                    | 2,874,503    | 2,038,679     | 4,913,182    | 5,284,703    |
| Deferred outflows               | 28,378       | 32,002        | 60,380       |              |
| Liabilities                     |              |               |              |              |
| Current liabilities             | 14,726       | 191,142       | 205,868      | 120,059      |
| Long term liabilities           | 167,644      | 1,212,553     | 1,380,197    | 1,288,742    |
| Total liabilities               | 182,370      | 1,403,695     | 1,586,065    | 1,408,801    |
| Deferred inflows                | 38,376 `     | 43,275        | 81,651       |              |
| Net position                    |              |               |              |              |
| Invested in capital assets, net |              |               |              |              |
| of related debt                 | 1,850,477    | 169,499       | 2,019,976    | 2,336,527    |
| Restricted for                  |              |               |              |              |
| Road projects                   | 355,212      | -             | 355,212      | 377,996      |
| Other purposes                  | 29,349       | 214,084       | 243,433      | 197,228      |
| Unrestricted                    | 447,097      | 240,128       | 687,225      | 946,151      |
| Total net position              | \$ 2,682,135 | \$ 623,711    | \$ 3,305,846 | \$ 3,857,902 |

The majority all of the City's net position reflect its investment in capital assets (land, buildings, infrastructure, and equipment), less any related outstanding debt used to acquire those assets. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Restricted assets consist of earmarked funds of \$29,349 in the community redevelopment program, \$355,212 for street improvements, and \$214,084 in the City's Proprietary Fund.

The City's net position decreased \$570,056 over the year. The decrease is primarily due to depreciation of capital assets in the Utility Fund and Governmental Fund and new GASB reporting requirements.

The following schedule provides a summary of the changes in net position.

A condensed version of the Statement of Activities follows:

**Change in Net Position**For the Fiscal Years Ended September 30, 2015 and 2014

|                                     | Governmental |                  | Вι | usiness-type |    | Total Government  |    |                  |  |  |
|-------------------------------------|--------------|------------------|----|--------------|----|-------------------|----|------------------|--|--|
|                                     | Activ        | /ities           |    | Activities   |    | 2015              |    | 2014             |  |  |
| Revenues                            |              |                  |    |              | `  |                   |    |                  |  |  |
| Program revenues                    |              |                  |    |              |    |                   |    |                  |  |  |
| Charges for services                | \$           | 84,155           | \$ | 1,139,208    | \$ | 1,223,363         | \$ | 1,259,586        |  |  |
| Grants and contributions            |              | 32,290           |    | -            |    | 32,290            |    | 55,832           |  |  |
| General revenues                    |              |                  |    |              |    |                   |    |                  |  |  |
| Taxes                               | 3            | 84,052           |    | -            |    | 384,052           |    | 369,170          |  |  |
| Franchise fees                      | 1            | 32,568           |    | -            |    | 132,568           |    | 132,883          |  |  |
| State shared revenues               | 1            | 32,284           |    | -            |    | 132,284           |    | 121,449          |  |  |
| Interest                            |              | 1,017            |    | 551          |    | 1,568             |    | 1,555            |  |  |
| Rents, royalties and other          |              | 39,301           |    | 7,785        |    | 47,086            |    | 47,809           |  |  |
| Total revenues                      | 8            | 05,667           |    | 1,147,544    |    | 1,953,211         |    | 1,988,284        |  |  |
| Evnonoso                            |              |                  |    |              |    |                   |    |                  |  |  |
| Expenses General government         | 1            | 11,508           |    |              |    | 411,508           |    | 388,756          |  |  |
|                                     |              |                  |    | -            |    | ,                 |    | •                |  |  |
| Public safety                       | 1            | 35,948<br>1,822  |    | -            |    | 135,948<br>1,822  |    | 147,857<br>2,244 |  |  |
| Physical environment                | 2            | •                |    | -            |    | ,                 |    | 2,244<br>212,212 |  |  |
| Transportation Economic environment |              | 09,576<br>21,313 |    | -            |    | 209,576<br>21,313 |    | 212,212<br>175   |  |  |
| Human services                      |              | 6,810            |    | -            |    | 21,313<br>6,810   |    | 40,046           |  |  |
|                                     | 2            | 05,013           |    | -            |    | 205,013           |    | 204,423          |  |  |
| Culture/recreation                  | 2            | 05,013           |    | -<br>54,463  |    | ,                 |    | 58,560           |  |  |
| Interest on long-term debt          |              | -                |    | ,            |    | 54,463            |    | •                |  |  |
| Water                               |              | -                |    | 325,104      |    | 325,104           |    | 322,454          |  |  |
| Garbage services                    |              | -                |    | 119,721      |    | 119,721           |    | 138,719          |  |  |
| Sewer                               |              | -                |    | 675,265      |    | 675,265           |    | 699,410          |  |  |
| Total expenses                      | 9            | 91,990           |    | 1,174,553    |    | 2,166,543         |    | 2,214,856        |  |  |
| Transfers in (out)                  | 1            | 08,000           |    | (108,000)    |    | -                 |    | -                |  |  |
| Change in net position              | (            | 78,323)          |    | (135,009)    |    | (213,332)         |    | (226,572)        |  |  |
| Beginning net position              | 2,9          | 28,119           |    | 947,783      |    | 3,875,902         |    | 4,134,171        |  |  |
| Prior period adjustment             | (1           | 67,661)          |    | (189,063)    |    | (356,724)         |    | (31,697)         |  |  |
| Ending net position                 | \$ 2,6       | 82,135           | \$ | 623,711      | \$ | 3,305,846         | \$ | 3,875,902        |  |  |

#### Governmental activities:

Taxes provide 48% of the revenues for Governmental Activities, while franchise fees provide 16%. Most of the Governmental Activities resources are spent for General Government (42%), Culture/recreation (20%), and Transportation (21%).

#### **Business-type activities:**

Business-type activities decreased the City's net position by \$324,072. This decrease is primarily due to the depreciation of capital assets and recording of the net pension liability.

# **Budgetary Highlights**

The City operated substantially within its budgetary appropriations during the current year.

### **Capital Assets and Debt Administration**

#### **Capital Assets**

At September 30, 2015, the City had \$3.14 million invested in capital assets, including fire equipment, park and recreation facilities, buildings, roads, bridges and water and sewer facilities. This amount represents a net decrease (additions, deductions, and depreciation) of \$406,457 or 11.4% less than last year. This decrease was primarily attributable to the depreciation expense charges for the year.

# Capital Assets at September 30, 2015 and 2014

|                          | Governmental |             |    |             | Busine          | ss-ty    | pe          |    |             |    |             |
|--------------------------|--------------|-------------|----|-------------|-----------------|----------|-------------|----|-------------|----|-------------|
|                          |              | Activities  |    |             | <br>Activ       | <u> </u> | Totals      |    |             |    |             |
|                          |              | 2015        |    | 2014        | 2015            |          | 2014        |    | 2015        |    | 2014        |
| Land                     | \$           | 84,551      | \$ | 84,551      | \$<br>541,813   | \$       | 541,813     | \$ | 626,364     | \$ | 626,364     |
| CIP                      |              | 7,290       |    | -           | -               |          | -           |    | 7,290       |    | -           |
| Buildings                |              | 2,962,761   |    | 2,962,761   | 135,000         |          | 135,000     |    | 3,097,761   |    | 3,097,761   |
| Improvements             |              | 15,307,067  |    | 15,307,067  | 5,506,822       |          | 5,506,822   | 2  | 20,813,889  | :  | 20,813,889  |
| Equipment                |              | 566,735     |    | 558,055     | 233,150         |          | 233,150     |    | 799,885     |    | 791,205     |
| Subtotal                 |              | 18,928,404  |    | 18,912,434  | <br>6,416,785   |          | 6,416,785   | 2  | 25,345,189  |    | 25,329,219  |
| Accumulated depreciation | (            | 17,077,927) | (  | 16,933,696) | <br>(5,122,743) |          | (4,844,547) | (2 | 22,200,670) | (: | 21,778,243) |
| Capital assets, net      | \$           | 1,850,477   | \$ | 1,978,738   | \$<br>1,294,042 | \$       | 1,572,238   | \$ | 3,144,519   | \$ | 3,550,976   |

#### **Debt Outstanding**

At year-end, the City had \$1,124,543 in debt outstanding versus \$1,214,450 last year, a decrease of \$89,907.

# Debt Outstanding at September 30, 2015 and 2014

|                       |        | Govern     | men | tal    | Busine      | ess-type    |             |             |  |  |
|-----------------------|--------|------------|-----|--------|-------------|-------------|-------------|-------------|--|--|
|                       |        | Activities |     |        | Acti        | vities      | Totals      |             |  |  |
|                       | 2015   |            |     | 2014   | 2015        | 2014        | 2015        | 2014        |  |  |
| Revenue bonds         | \$     | -          | \$  | -      | \$1,047,000 | \$1,100,000 | \$1,047,000 | \$1,100,000 |  |  |
| Loan payable          |        |            |     | -      | 77,543      | 114,450     | 77,543      | 114,450     |  |  |
|                       |        | -          |     | -      | 1,124,543   | 1,214,450   | 1,124,543   | 1,214,450   |  |  |
| Compensated absences  | 21     | L,863      |     | 21,987 | 13,558      | 18,355      | 35,421      | 40,342      |  |  |
| Net Pension liability | 149    | 9,079      |     |        | 168,110     |             | 317,189     |             |  |  |
| Total                 | \$ 170 | ),942      | \$  | 21,987 | \$1,306,211 | \$1,232,805 | \$1,477,153 | \$1,254,792 |  |  |

More detailed information on the City long-term liabilities is presented in the notes to the financial statements.

#### OTHER FINANCIAL INFORMATION

#### **Economic Factors and Rates**

- The current unemployment rate for Union County was 5.1%. This rate represents a decrease over the prior year rate of 5.6%.
- The official population for the City in 2015 was 1,885 and is estimated to be approximately the same in 2016.
- The ad valorem tax rate for the City was 2.2547 mills in 2015.

#### **Financial Contact**

The City's financial statements are designed to present users (citizens, taxpayers, customers, investors, and creditors) with a general overview of the City's finances and to demonstrate the City's accountability. If you have questions about the report or need additional financial information, please contact the City Manager at 200 SW First Street, Lake Butler, Florida 32054.

# **BASIC FINANCIAL STATEMENTS**

# STATEMENT OF NET POSITION September 30, 2015

|  | Governmental<br>Activities |           |          | Business-type<br>Activities |          | Total       |
|--|----------------------------|-----------|----------|-----------------------------|----------|-------------|
| ASSETS   |                            |           |          |                             |          |             |
| Current assets   |                            |           |          |                             |          |             |
| Cash and cash equivalents                                | \$                         | 1,029,271 | \$       | 406,136                     | \$       | 1,435,407   |
| Accounts receivable - net                                |                            | 13,443    |          | 49,173                      |          | 62,616      |
| Due from other governmental units                        |                            | 16,671    |          | 39,885                      |          | 56,556      |
| Internal accounts  |                            | (35,359)  |          | 35,359                      |          | <del></del> |
| Total current assets                                     |                            | 1,024,026 |          | 530,553                     |          | 1,554,579   |
| Noncurrent assets  |                            |           |          |                             |          |             |
| Restricted assets  |                            |           |          |                             |          |             |
| Cash   |                            | _         |          | 212,712                     |          | 212,712     |
| Cash with paying agent                                   |                            | -         |          | 1,372                       |          | 1,372       |
| Total restricted assets                                  | -                          | -         |          | 214,084                     |          | 214,084     |
|  |                            |           |          |                             |          |             |
| Capital assets - net                                     |                            | 1,850,477 |          | 1,294,042                   |          | 3,144,519   |
| Total assets   |                            | 2,874,503 |          | 2,038,679                   |          | 4,913,182   |
|  |                            |           |          |                             |          |             |
| DEFERRED OUTFLOWS  |                            | 28,378    |          | 32,002                      |          | 60,380      |
| LIABILITIES  |                            |           |          |                             |          |             |
| Current liabilities payable from current assets          |                            |           |          |                             |          |             |
| Accounts payable   |                            | 4,807     |          | 7,283                       |          | 12,090      |
| Accrued liabilities                                      |                            | 6,621     |          | 5,847                       |          | 12,468      |
| Notes payable, current                                   |                            |           |          | 36,905                      |          | 36,905      |
| Accrued compensated absences                             |                            | 3,298     |          | 2,753                       |          | 6,051       |
| Total current liabilities payable from current assets    |                            | 14,726    |          | 52,788                      |          | 67,514      |
| Current liabilities payable from restricted assets       |                            |           |          |                             |          |             |
| Accrued interest payable                                 |                            | _         |          | 4,283                       |          | 4,283       |
| Deposits   |                            | _         |          | 80,071                      |          | 80,071      |
| Current portion serial bonds                             |                            | _         |          | 54,000                      |          | 54,000      |
| Total current liabilities payable from restricted assets |                            | -         |          | 138,354                     |          | 138,354     |
|  |                            |           | _        |                             | -        |             |
| Noncurrent liabilities  Note payable                     |                            | _         |          | 40,638                      |          | 40,638      |
| Serial bonds payable                                     |                            | _         |          | 993,000                     |          | 993,000     |
| Accrued compensated absences                             |                            | 18,565    |          | 10,805                      |          | 29,370      |
| Net pension liability                                    |                            | 149,079   |          | 168,110                     |          | 317,189     |
| Total noncurrent liabilities                             | -                          | 167,644   |          | 1,212,553                   |          | 1,380,197   |
|  |                            |           |          | _,,                         |          |             |
| Total liabilities  |                            | 182,370   |          | 1,403,695                   |          | 1,586,065   |
| DEFERRED INFLOWS   |                            | 38,376    |          | 43,275                      |          | 81,651      |
| NET POSITION   |                            |           |          |                             |          |             |
| Invested in capital assets net of related debt           |                            | 1,850,477 |          | 169,499                     |          | 2,019,976   |
| Restricted for:  |                            | 2,000,777 |          | 200,700                     |          | 2,020,010   |
| Road projects  |                            | 355,212   |          | _                           |          | 355,212     |
| Other purposes   |                            | 29,349    |          | 214,084                     |          | 243,433     |
| Unrestricted   |                            | 447,097   |          | 240,128                     |          | 687,225     |
| Total net position                                       | \$                         | 2,682,135 | \$       | 623,711                     | \$       | 3,305,846   |
|  |                            | _,===,±== | <u> </u> | 0_0,1 11                    | <u> </u> | 2,300,040   |

See notes to financial statements.

# **STATEMENT OF ACTIVITIES**

For the Fiscal Year Ended September 30, 2015

Net (Expense) Revenues and

|  |          |                    |                         | Program Revenues |  |           |        |  | Changes in Net Position |                            |    |                               |    |                        |  |
|--|----------|--------------------|-------------------------|------------------|--|-----------|--------|--|-------------------------|----------------------------|----|-------------------------------|----|------------------------|--|
| Functions/Programs                               | Expenses |                    | Charges<br>for Services |                  | Operating<br>Grants and<br>Contributions |           | Gı     | Capital<br>Grants and<br>Contributions |                         | Governmental<br>Activities |    | Business - type<br>Activities |    | Total                  |  |
| Governmental Activities                          | •        | 444 500            | •                       | 40.765           | \$                                       |           | \$     |  | \$                      | (207.742)                  | •  |                               | •  | (207.742)              |  |
| General government                               | Ф        | 411,508<br>135,948 | \$                      | 13,765           | Þ  | -         | Ф      | -                                      | Ф                       | (397,743)                  | \$ | -                             | \$ | (397,743)              |  |
| Public safety Physical environment               |          | 1,822              |                         | -                |  | -         |        | -                                      |                         | (135,948)<br>(1,822)       |    | -                             |    | (135,948)              |  |
| Transportation                                   |          | 209,576            |                         | 70,390           |  | -         |        | -                                      |                         | (1,822)<br>(139,186)       |    | -                             |    | (1,822)<br>(139,186)   |  |
| Economic environment                             |          | 209,376<br>21,313  |                         | 10,390           |  | -         |        | 25,000                                 |                         | 3,687                      |    | _                             |    |                        |  |
| Human services                                   |          | 6,810              |                         | -                |  | -         |        | 25,000                                 |                         | (6,810)                    |    | -                             |    | 3,687<br>(6,810)       |  |
|  |          | 205,013            |                         | -                |  | •         |        | -<br>7,290                             |                         | (8,810)<br>(197,723)       |    | -                             |    |                        |  |
| Culture/recreation Total governmental activities | -        |                    | -                       | 0/155            | -  |           |        | 32,290                                 |                         |                            |    |                               |    | (197,723)<br>(875,545) |  |
| iotal governmental activities                    |          | 991,990            |                         | 84,155           | -  |           |        | 32,290                                 |                         | (875,545)                  |    | <u>=</u>                      |    | (875,545)              |  |
| Business-type activities                         |          |                    |                         |                  |  |           |        |  |                         |                            |    |                               |    |                        |  |
| Water services                                   |          | 325,104            |                         | 299,631          |  | -         |        | -                                      |                         | -                          |    | (25,473)                      |    | (25,473)               |  |
| Garbage and solid waste services                 |          | 119,721            |                         | 158,455          |  | -         |        | -                                      |                         | -                          |    | 38,734                        |    | 38,734                 |  |
| Sewer services                                   |          | 675,265            |                         | 681,122          |  | -         |        | -                                      |                         | -                          |    | 5,857                         |    | 5,857                  |  |
| Interest on long-term debt                       |          | 54,463             |                         | -                |  |           |        |  |                         |                            |    | (54,463)                      |    | (54,463)               |  |
| Total business-type activities                   |          | 1,174,553          |                         | 1,139,208        |  |           |        |  |                         |                            |    | (35,345)                      |    | (35,345)               |  |
| Total government                                 | \$       | 2,166,543          | \$                      | 1,223,363        | <u>\$</u>                                |           | \$     | 32,290                                 |                         | (875,545)                  |    | (35,345)                      |    | (910,890)              |  |
|  |          |                    |                         |                  | Genera                                   | l revenu  | es     |  |                         |                            |    |                               |    |                        |  |
|  |          |                    |                         |                  | Ad valo                                  | rem tax   | es     |  |                         | 119,709                    |    | -                             |    | 119,709                |  |
|  |          |                    |                         |                  | Franch                                   | ise fees  |        |  |                         | 132,568                    |    | -                             |    | 132,568                |  |
|  |          |                    |                         |                  | Utility t                                | axes      |        |  |                         | 127,431                    |    | -                             |    | 127,431                |  |
|  |          |                    |                         |                  |  | nd use    | axes   |  |                         | 136,912                    |    | _                             |    | 136,912                |  |
|  |          |                    |                         |                  | Federa                                   | l and sta | ite sl | nared revenue                          | •                       | 132,284                    |    | -                             |    | 132,284                |  |
|  |          |                    |                         |                  | Interes                                  | t         |        |  |                         | 1,017                      |    | 551                           |    | 1,568                  |  |
|  |          |                    |                         |                  | Miscell                                  | aneous    |        |  |                         | 39,301                     |    | 7,785                         |    | 47,086                 |  |
|  |          |                    |                         |                  | Transfe                                  | ers in (o | ıt)    |  |                         | 108,000                    |    | (108,000)                     |    | · -                    |  |
|  |          |                    |                         |                  | Total g                                  | eneral r  | evenu  | ies                                    |                         | 797,222                    |    | (99,664)                      |    | 697,558                |  |
|  |          |                    |                         |                  | Change                                   | in net i  | ositi  | on                                     |                         | (78,323)                   |    | (135,009)                     | '- | (213,332)              |  |
|  |          |                    |                         |                  |  | ets beg   |        |  |                         | 2,928,119                  |    | 947,783                       |    | 3,875,902              |  |
|  |          |                    |                         |                  | Prior p                                  | eriod ad  | justn  | nent                                   |                         | -                          |    |                               |    | -                      |  |
|  |          |                    |                         |                  |  | eriod ad  |        |  |                         | (167,661)                  |    | (189,063)                     |    | (356,724)              |  |
|  |          |                    |                         |                  | Net pos                                  | sition, e | nding  | <b>,</b>                               | \$                      | 2,682,135                  | \$ | 623,711                       | \$ | 3,305,846              |  |

See notes to financial statements.

# GOVERNMENTAL FUNDS BALANCE SHEET

**September 30, 2015** 

|  |                             |                   | 3cptc111bc1 30, 2010       |  |          |                                  |            |                                 |                    |          |                               |
|--|-----------------------------|-------------------|----------------------------|--|----------|----------------------------------|------------|---------------------------------|--------------------|----------|-------------------------------|
|  |                             |                   |                            | Special Rev                              | venue F  | unde                             |            | Capital I<br>Fun                |                    |          |                               |
|  |                             | General<br>Fund   | _                          | Downtown Street Redevelopment Improvemen |          |                                  | Deve       | nmunity<br>elopment<br>ck Grant | Florida<br>Boating | <br>G    | Total<br>overnmental<br>Funds |
| ASSETS                                       | •                           | 044740            | •                          | 00.040                                   | •        | 055.040                          | •          | 400                             | •                  |          | 4 000 074                     |
| Cash<br>Accounts receivable                  | \$                          | 644,710<br>13,443 | \$                         | 29,249                                   | \$       | 355,212                          | \$         | 100                             | \$                 | - \$     | 1,029,271                     |
| Due from state                               |                             | 16,671            |                            | -  |          | -                                |            | -                               |                    | -        | 13,443<br>16,671              |
| Total assets                                 | <u>\$</u>                   | 674,824           | \$                         | 29,249                                   | \$       | 355,212                          | \$         | 100                             | \$                 | - \$     | 1,059,385                     |
|  | <del></del>                 | <u> </u>          | <u></u>                    |  |          | 333,                             | <u> </u>   |                                 | <u> </u>           |          |                               |
| LIABILITIES AND FUND BALANCES<br>LIABILITIES |                             |                   |                            |  |          |                                  |            |                                 |                    |          |                               |
| Accounts payable                             | \$                          | 4,807             | \$                         | -  | \$       | -                                | \$         | -                               | \$                 | - \$     | 4,807                         |
| Accrued liabilities                          |                             | 6,621             |                            | -  |          | -                                |            | -                               | 1                  | -        | 6,621                         |
| Due to other funds                           |                             | 35,359            |                            |  |          | -                                |            | -                               | -                  |          | 35,359                        |
| Total liabilities                            |                             | 46,787            |                            |  |          | -                                |            | -                               |                    | <u> </u> | 46,787                        |
| FUND BALANCES                                |                             |                   |                            |  |          |                                  |            |                                 |                    |          |                               |
| Restricted                                   |                             | _                 |                            | 29,249                                   |          | 355,212                          |            | 100                             |                    | -        | 384,561                       |
| Unassigned                                   |                             | 628,037           |                            | ,  |          | -                                |            |                                 | ,                  | -        | 628,037                       |
| Total fund balances                          |                             | 628,037           |                            | 29,249                                   |          | 355,212                          |            | 100                             |                    |          | 1,012,598                     |
| Total liabilities and fund balances          | \$                          | 674,824           | \$                         | 29,249                                   | \$       | 355,212                          | \$         | 100                             | \$                 | _        |                               |
|  | Amoun                       | ts reported for   | governm                    | ental activitie                          | s in the | statement of                     | net positi | on                              |                    | _        |                               |
|  | are dif<br>Capita<br>and, i | ferent because    | :<br>n govern<br>not repoi | mental activit                           | ies are  | not financial re                 | -          | <b></b>                         |                    |          | 1,850,477                     |
|  | futu                        | re period and t   | herefore                   | are not repor                            | ted in t | of resources in<br>he government |            |                                 |                    |          | 28,378                        |
|  |                             | d inflows of res  |                            | •  |          | on<br>v of resources i           | n a        |                                 |                    |          |                               |
|  |                             |                   |                            |  |          | he government                    |            |                                 |                    |          | (38,376)                      |
|  |                             |                   |                            |  |          | iod and, theref                  |            |                                 |                    |          | (,-:-)                        |
|  |                             | ot reported in    |                            |  | •        | •                                | •          |                                 |                    |          | (170,942)                     |
|  | Net pos                     | ition of govern   | mental a                   | activities                               |          |                                  |            |                                 |                    | \$       | 2,682,135                     |
| See notes to financial statements.           |                             |                   |                            |  |          |                                  |            |                                 |                    |          |                               |

# **GOVERNMENTAL FUNDS**

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

**September 30, 2015** 

Capital Project

|                                      |                  | Special Rev               | enue Funds            | Capit<br>F                              |                    |                                |
|--------------------------------------|------------------|---------------------------|-----------------------|---|--------------------|--------------------------------|
|                                      | General<br>Fund  | Downtown<br>Redevelopment | Street<br>Improvement | Community<br>Development<br>Block Grant | Florida<br>Boating | Total<br>Governmental<br>Funds |
| REVENUES                             | <b>h</b> 400.440 | <b>A</b> 50.504           | •                     | •                                       | •                  | <b>A</b> 540,000               |
| Taxes                                | \$ 466,116       | \$ 50,504                 | \$ -                  | \$ -                                    | \$ -               | \$ 516,620                     |
| Licenses and permits                 | 13,765           | -                         | -                     | -                                       | -                  | 13,765                         |
| Intergovernmental                    | 164,574          | -                         | -                     | -                                       | -                  | 164,574                        |
| Charges for services Miscellaneous   | 70,390<br>39,885 | 32                        | 204                   | -                                       | -                  | 70,390<br>40,318               |
| Total revenue                        | 754,730          | 50,536                    | 381<br>381            | 20                                      | <del>-</del>       | 805,667                        |
| lotal revenue                        | 154,730          | 50,536                    | 381                   |   |                    | 805,667                        |
| EXPENDITURES                         |                  |                           |                       |   |                    |                                |
| Current expenditures                 |                  |                           |                       |   |                    |                                |
| General government                   | 399,705          | -                         | -                     | -                                       | 713                | _ 400,418                      |
| Public safety                        | 104,695          | -                         | -                     | 20                                      | -                  | 104,715                        |
| Physical environment                 | 1,822            | -                         | -                     | -                                       | -                  | 1,822                          |
| Transportation                       | 163,190          | -                         | 23,155                | -                                       | -                  | 186,345                        |
| Economic environment                 | -                | 21,303                    | 10                    | -                                       | -                  | 21,313                         |
| Human services                       | 6,810            | -                         | -                     | -                                       | -                  | 6,810                          |
| Culture/recreation                   | 135,044          | -                         | -                     | -                                       | -                  | 135,044                        |
| Capital outlay                       |                  |                           |                       |   | -                  |                                |
| General government                   |                  | -                         | -                     | -                                       |                    | -                              |
| Public safety                        | -                | -                         | -                     |   | -                  | -                              |
| Human services                       | -                | -                         | -                     | -                                       |                    | -                              |
| Culture/recreation                   | 7,290            | -                         |                       | -                                       | -                  | 7,290                          |
| Transportation                       | 8,680            |                           |                       |   |                    | 8,680                          |
| Total expenditures                   | 827,236          | 21,303                    | 23,165                | 20                                      | 713                | 872,437                        |
| Excess of revenues over (under)      |                  |                           |                       |   |                    |                                |
| expenditures                         | (72,506)         | 29,233                    | (22,784)              |   | (713)              | (66,770)                       |
| OTHER FINANCING SOURCES (USES)       |                  |                           |                       |   |                    |                                |
| Interfund transfers in               | 108,000          | _                         | _                     | _                                       | 713                | 108,713                        |
| Interfund transfers out              | (713)            | _                         | _                     | _                                       | .10                | (713)                          |
| Total other financing sources (uses) | 107,287          |                           |                       |   | 713                | 108,000                        |
| • • •                                |                  |                           |                       |   |                    |                                |
| Net change in fund balances          | 34,781           | 29,233                    | (22,784)              |   |                    | 41,230                         |
| Fund balances at beginning of year   | 593,256          | 16                        | 377,996               | 100                                     |                    | 971,368                        |
| Fund balances at end of year         | \$ 628,037       | \$ 29,249                 | \$ 355,212            | <b>\$</b> 100                           | <u> </u>           | <b>\$</b> 1,012,598            |

See notes to financial statements.

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

# For the Fiscal Year Ended September 30, 2015

| Net change in fund balances - total government funds  Amounts reported for governmental activities in the of activities are different because:  Government funds report capital outlay as expenditures.  However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. |           | \$<br>41,230   |
|--|-----------|----------------|
| Expenditures for capital assets  | 15,970    |                |
| Less current year depreciation   | (144,231) | (128,261)      |
| Some expenses reported in the statmement of activities do  |           |                |
| not require the use of current financial resources, therefore,   |           |                |
| are not reported as expenditures in governmental funds.  |           |                |
| Net decrease in compensated absences   |           | (124)          |
| Net increase in pension liability  |           | (46,013)       |
| Net change in pension deferral   |           | <br>54,845     |
| Change in net position of governmental activities  |           | \$<br>(78,323) |

See notes to financial statements.

# PROPRIETARY FUND

# STATEMENT OF NET POSITION September 30, 2015

| ASSETS         Enterprise Fund           Cary Current assets         406,136           Cash Accounts receivable         107,673           Allowance for doubtful accounts         (58,500)           Due from other governmental units         39,885           Due from other governmental units         35,359           Total current assets         212,712           Cash with paying agent         1,372           Total current assets         214,084           Noncurrent assets         541,813           Illand         541,813           Improvements other than buildings         544,822           Equipment         233,150           Allowance for depreciation         51,227,43           Total fixed assets         2,038,679           DEFERRED OUTFLOWS         32,002           LIABILITIES         2           Current liabilities payable from current assets         5,847           Accounts payable         7,283           Accounts payable         36,905           Current portion of loan payable         36,905           Current portion of loan payable from current assets         5,035           Current portion serial bonds         4,283           Accrued linities payable from restricted assets         36,905  |  | 3cptc111bc1 30, 2010 |       |            |
|--|--|----------------------|-------|------------|
| cases         \$         406,136           Accounts receivable         (58,500)           Allowance for doubtful accounts         (58,500)           Due from other governmental units         39,885           Due from other funds         35,355           Total current assets         35,355           Restricted assets         212,712           Cash with paying agent         4,372           Total restricted assets         212,712           Land         541,813           Improvements other than buildings         541,813           Improvements other than buildings         541,821           Equipment         233,150           Allowance for deprelation         5,222,743           Intellities assets         2,2038,679           DEFERRED OUTFLOWS         32,002           LIABILITIES         7           Current liabilities payable from current assets         5,847           Accounts payable         5,847           Accounts payable         8,847           Due to other funds         9,807           Current liabilities payable from current assets         8,007           Current liabilities payable from current assets         8,007           Total current liabilities payable from restricted assets   | ASSETS   |                      | Enter | prise Fund |
| Accounts receivable         107.673           Allowance for doubtful accounts         39.865           Due from other governmental units         39.865           Due from other funds         35.559           Total current assets         212,712           Cash         212,712           Cash with paying agent         1.372           Total current assets         214,084           Noncurrent assets         541,813           Fixed assets         541,813           Land         541,813           Improvements other than buildings         5,841,822           Equipment         233,150           Allowance for depreciation         (5,122,743)           Total assets         1,294,042           Corrent portions         2,238,679           DEFERRED OUTFLOWS         32,002           LABILITIES         5,847           Current liabilities payable from current assets         5,847           Accounts payable         36,905           Total current liabilities payable from restricted assets         80,071           Current portion of loan payable         4,283           Deposits         80,071           Current liabilities payable from restricted assets         13,558           Noncurre  |  |                      |       |            |
| Display of the governmental units   39,885     Due from other governmental units   35,055     Description of loan payable from current assets   212,712     Cash with paying agent   21,2712     Cash with paying agent   21,4084     Noncurrent assets   214,084     Noncurrent assets   214,084     Noncurrent state than buildings   544,1813     Improvements other than buildings   544,1813     Interface of depreciation   544,1813     Interface of depreciation   74,2813     Accounts payable from current assets   7,283     Account interest payable from restricted assets   8,071     Current liabilities payable from restricted assets   8,071     Current current liabilities payable from restricted assets   8,071     Current portion serial bonds   54,000     Total current liabilities payable from restricted assets   8,071     Current portion serial bonds   54,000     Total current liabilities payable from restricted assets   8,071     Current portion serial bonds   54,000     Total current liabilities payable from restricted assets   7,283     Accounts payable   9,000     Accounts payable   9,000  |  |                      | \$    | •          |
| Due from other governmental units         39,885           Due from other funds         530,553           Total current assets         580,553           Restricted assets         212,712           Cash         214,084           Cash with paying agent         1,772           Total current assets         541,813           Fixed assets         541,813           Land         541,813           Improvements other than buildings         5,841,822           Equipment         233,507           Allowance for depreciation         (5,122,743)           Total assets         1,294,042           Corrent post of the sasets         2,308,679           DEFERRED OUTFLOWS         32,002           LABILITIES         5,847           Current payable from current assets         5,847           Accounts payable from graphs of sampable from current assets         36,905           Current liabilities payable from restricted assets         4,283           Current portion serial bonds         9,005           Total current liabilities payable from restricted assets         80,071           Current portion serial bonds         9,000           Total inabilities         138,584           Other liabilities         9,000 <td></td> <td></td> <td></td> <td>•</td>   |  |                      |       | •          |
| Due from other funds         35,359           Total current assets         530,553           Cash         212,712           Cash with paying agent         1,372           Total restricted assets         214,086           Noncurrent assets         Fixed assets           Ikand         541,813           Improvements other than buildings         5,41,813           Equipment         233,150           Allowance for depreciation         (5,122,743)           Total fixed assets         2,038,679           DEFERRED OUTFLOWS         32,002           LABALITIES         7,283           Current liabilities payable from current assets         7,283           Accounts payable         7,283           Accounts payable         7,283           Accounts payable from current assets         36,905           Current liabilities payable from current assets         8,007           Current portion of loan payable         8,007           Current liabilities payable from restricted assets         36,905           Cotal current liabilities payable from restricted assets         3,007           Current portion serial bonds         5,400           Total current liabilities         1,358           Noncurrent liabilities  |  |                      |       |            |
| Sample   S | _  |                      |       |            |
| Cash with paying agent         212,712           Cash with paying agent         1,372           Total restricted assets         214,084           Noncurrent assets         Fixed assets           Land         541,813           Improvements other than buildings         5,841,813           Equipment         233,150           Allowance for depreciation         (5,122,743)           Total fixed assets         1,294,042           Total assets         2,035,679           DEFERRED OUTFLOWS         32,002           LIABILITIES         Total assets           Current liabilities payable from current assets         5,847           Due to other funds         5,847           Due to other funds         36,905           Total current liabilities payable from current assets         50,035           Current portion of loan payable         4,283           Record liabilities payable from restricted assets         4,283           Accrued interest payable         4,283           Deposits         8,071           Current portion serial bonds         5,400           Total current liabilities         133,556           Noncurrent liabilities         9,300           Noncurrent liabilities         9,300  |  |                      |       |            |
| Cash with paying agent         1,372           Cash with paying agent         1,378           Total restricted assets         214,084           Noncurrent assets         Fixed assets           Land         544,813           Improvements other than buildings         5,841,822           Equipment         233,150           Allowance for depreciation         (5,122,743)           Total fixed assets         1,294,042           DEFERRED OUTFLOWS         32,000           LIABILITIES         32,000           Current liabilities payable from current assets         7,283           Accounts payable         5,847           Due to other funds         5,847           Current portion of loan payable from current assets         36,955           Total current liabilities payable from restricted assets         4,283           Accurued linerest payable         4,283           Deposits         30,005           Current liabilities payable from restricted assets         50,005           Current liabilities         9,000           Total current liabilities         90,000           Total current liabilities         993,000           Noncurrent liabilities         993,000           Noncurrent liabilities         99  | lotal current assets                           |                      |       | 530,553    |
| Cash with paying agent         1,372           Total restricted assets         214,084           Noncurrent assets         5,641,813           Land         5,41,813           Improvements other than buildings         5,641,822           Equipment         233,150           Allowance for depreciation         1,294,042           Total fixed assets         1,294,042           Total fixed assets         2,038,679           DEFERRED OUTFLOWS         32,002           LIABILITIES         Value           Current liabilities payable from current assets         7,283           Accounts payable         7,283           Accounts payable         36,905           Total current liabilities payable from current assets         50,035           Current portion of loan payable         4,283           Current liabilities payable from restricted assets         4,283           Deposits         80,071           Current liabilities payable from restricted assets         136,354           Other current portion serial bonds         54,000           Total current liabilities         4,000           Current liabilities         4,000           Cong-term liabilities         40,638           Serial bonds payable         93  |  |                      |       |            |
| Noncurrent assets  |  |                      |       | •          |
| Noncurrent assets  |  |                      | -     |            |
| Standard   | Total restricted assets                        |                      |       | 214,084    |
| Statistics   | Noncurrent assets                              |                      |       |            |
| Improvements other than buildings  | Fixed assets                                   |                      |       |            |
| Equipment         233,150           Allowance for depreciation         (5,122,743)           Total fixed assets         1,294,042           Total assets         2,038,679           DEFERRED OUTFLOWS         32,002           LIABILITIES         Current ilabilities payable from current assets           Accounts payable         7,283           Accrued liabilities         5,847           Due to other funds         -           Current protion of loan payable         6,905           Total current liabilities payable from current assets         50,035           Current portion serial bonds         54,000           Total current liabilities payable from restricted assets         30,071           Other liabilities         4,283           Deposits         30,071           Other liabilities         34,000           Total current liabilities payable from restricted assets         138,354           Other liabilities         40,638           Serial bonds payable         40,638           Serial bonds payable         930,000           Net pension liability         18,110           Total liabilities         1,403,695           DEFERRED INFLOWS         43,275           NET POSITION         1,403,  | Land   |                      |       |            |
| Allowance for depreciation   | Improvements other than buildings              |                      |       |            |
| 1,294,042   1,293,679   2,038,679   2,03 |  |                      |       |            |
|  | •  |                      | -     |            |
| DEFERRED OUTFLOWS         32,002           LIABILITIES         Current llabilities payable from current assets         7,283           Accounts payable         7,283           Accounts payable         5,847           Due to other funds         -           Current portion of loan payable from current assets         36,905           Total current llabilities payable from restricted assets         4,283           Accrued interest payable         80,071           Current portion serial bonds         54,000           Total current ilabilities payable from restricted assets         138,354           Other llabilities         13,558           Accrued leave payable         13,558           Noncurrent llabilities         40,638           Long-term llabilities         993,000           Long-term llabilities         993,000           Net pension llability         168,110           Total long-term llabilities         1,201,748           Total labilities         1,201,748           Total inabilities         1,201,748           Total incapital assets net of related debt         69,499           Restricted         214,084           Unrestricted         224,084           Unterticted         240,128           <  |  |                      |       |            |
| LIABILITIES           Current liabilities payable from current assets         7,283           Accounts payable         7,283           Accrued liabilities         5,847           Due to other funds         -           Current portion of loan payable         36,905           Total current liabilities payable from current assets         50,035           Current portion of loan payable from restricted assets         4,283           Accrued interest payable         4,283           Deposits         80,071           Current portion serial bonds         54,000           Total current liabilities         138,354           Other liabilities         13,558           Noncurrent liabilities         40,638           Serial bonds payable         40,638           Serial bonds payable         993,000           Net pension liability         168,110           Total liabilities         1,201,748           Total liabilities         1,201,748           Total liabilities         1,403,695           DEFERRED INFLOWS         43,275           NET POSITION         169,499           Invested in capital assets net of related debt         169,499           Restricted         214,084           Unrestric   | Total assets                                   |                      |       | 2,038,679  |
| Current liabilities payable from current assets         7,283           Accounts payable from current assets         5,847           Due to other funds         36,905           Current portion of loan payable from current assets         50,035           Current liabilities payable from restricted assets         4,283           Current liabilities payable from restricted assets         80,071           Current portion serial bonds         54,000           Total current liabilities payable from restricted assets         138,354           Other liabilities         13,558           Noncurrent liabilities         40,638           Long-term liabilities         993,000           Not pension liability         1,68,110           Total long-term liabilities         1,240,748           Total liabilities         1,240,748           Total liabilities         1,403,695           DEFERRED INFLOWS         43,275           NET POSITION         10,949           Invested in capital assets net of related debt         169,499           Restricted         214,084           Unrestricted         263,711           Total liabilities and net position         \$ 2,027,406   | DEFERRED OUTFLOWS                              |                      |       | 32,002     |
| Accounts payable         7,283           Accrued liabilities         5,847           Due to other funds         -           Current portion of loan payable         36,905           Total current liabilities payable from current assets         50,035           Current liabilities payable from restricted assets         4,283           Accrued interest payable         4,283           Deposits         80,071           Current portion serial bonds         54,000           Total current liabilities payable from restricted assets         138,354           Other liabilities         13,558           Noncurrent liabilities         40,638           Long-term liabilities         993,000           Not pension liability         168,110           Total long-term liabilities         1,201,748           Total liabilities         1,403,695           DEFERRED INFLOWS         43,275           NET POSITION         10,949           Restricted         214,084           Unrestricted         214,084           Unrestricted         240,128           Total net position         623,711           Total liabilities and net position         \$2,027,406   | LIABILITIES                                    |                      |       |            |
| Accrued liabilities         5,847           Due to other funds         -           Current portion of loan payable         36,905           Total current liabilities payable from current assets         50,035           Current liabilities payable from restricted assets         4,283           Accrued interest payable         4,283           Deposits         80,071           Current portion serial bonds         54,000           Total current liabilities payable from restricted assets         138,354           Other liabilities         13,558           Noncurrent liabilities         40,638           Loan payable         40,638           Serial bonds payable         993,000           Net pension liability         168,110           Total long-term liabilities         1,201,748           Total liabilities         43,275           NET POSITION         1,403,695           NET POSITION         169,499           Invested in capital assets net of related debt         169,499           Restricted         214,084           Unrestricted         214,084           Unrestricted         221,027,406   | Current liabilities payable from current ass   | ets                  |       |            |
| Due to other funds         36,905           Total current liabilities payable from current assets         50,035           Current liabilities payable from restricted assets         4,283           Accrued interest payable         4,283           Deposits         80,071           Current portion serial bonds         54,000           Total current liabilities payable from restricted assets         138,354           Other liabilities         2           Accrued leave payable         13,558           Noncurrent liabilities         40,638           Long-term liabilities         993,000           Net pension liability         168,110           Total long-term liabilities         1,201,748           Total liabilities         1,403,695           DEFERRED INFLOWS         43,275           NET POSITION         169,499           Restricted         214,084           Unrestricted         240,128           Total net position         623,711           Total liabilities and net position         \$2,027,406  | Accounts payable                               |                      |       |            |
| Current portion of loan payable         36,905           Total current liabilities payable from current assets         50,035           Current liabilities payable from restricted assets         4,283           Accrued Interest payable         4,283           Deposits         80,071           Current portion serial bonds         54,000           Total current liabilities payable from restricted assets         138,354           Other liabilities         13,558           Noncurrent liabilities         40,638           Loan payable         993,000           Net pension liability         168,110           Total long-term liabilities         1,201,748           Total liabilities         43,275           DEFERRED INFLOWS         43,275           NET POSITION         169,499           Invested in capital assets net of related debt         169,499           Restricted         214,084           Unrestricted         240,124           Total net position         623,711           Total liabilities and net position         \$2,027,406  | Accrued liabilities                            |                      |       | 5,847      |
| Total current liabilities payable from current assets         50,035           Current liabilities payable from restricted assets         4,283           Accrued interest payable         4,283           Deposits         80,071           Current portion serial bonds         54,000           Total current liabilities payable from restricted assets         138,354           Other liabilities         13,558           Noncurrent liabilities         40,638           Long-term liabilities         993,000           Loan payable         993,000           Net pension liability         168,110           Total long-term liabilities         1,201,748           Total liabilities         1,403,695           DEFERRED INFLOWS         43,275           NET POSITION         169,499           Restricted         214,084           Unrestricted         240,128           Total net position         623,741           Total liabilities and net position         \$2,027,406   | Due to other funds                             |                      |       | -          |
| Current liabilities payable from restricted assets         4,283           Accrued interest payable         4,283           Deposits         80,071           Current portion serial bonds         54,000           Total current liabilities payable from restricted assets         138,354           Other liabilities   | Current portion of loan payable                |                      |       |            |
| Accrued Interest payable         4,283           Deposits         80,071           Current portion serial bonds         54,000           Total current liabilities payable from restricted assets         138,354           Other liabilities  | Total current liabilities payable from curren  | nt assets            | -     | 50,035     |
| Deposits         80,071           Current portion serial bonds         54,000           Total current liabilities payable from restricted assets         138,354           Other liabilities   | Current liabilities payable from restricted a  | ssets                |       |            |
| Current portion serial bonds         54,000           Total current liabilities payable from restricted assets         138,354           Other liabilities   | Accrued interest payable                       |                      |       | 4,283      |
| Total current liabilities payable from restricted assets         138,354           Other liabilities         13,558           Noncurrent liabilities         40,638           Loan payable         40,638           Serial bonds payable         993,000           Net pension liability         168,110           Total long-term liabilities         1,201,748           Total liabilities         1,403,695           DEFERRED INFLOWS         43,275           NET POSITION         169,499           Restricted         214,084           Unrestricted         240,128           Total net position         623,711           Total liabilities and net position         \$ 2,027,406   | Deposits                                       |                      |       | 80,071     |
| Other liabilities         13,558           Noncurrent liabilities         20,638           Loan payable         40,638           Serial bonds payable         993,000           Net pension liability         168,110           Total long-term liabilities         1,201,748           Total liabilities         1,403,695           DEFERRED INFLOWS         43,275           NET POSITION Invested in capital assets net of related debt         169,499           Restricted         214,084           Unrestricted         240,128           Total net position         623,711           Total liabilities and net position         \$2,027,406  | Current portion serial bonds                   |                      |       | 54,000     |
| Noncurrent Ilabilities         40,638           Loan payable         40,638           Serial bonds payable         993,000           Net pension liability         168,110           Total long-term liabilities         1,201,748           Total liabilities         1,403,695           DEFERRED INFLOWS         43,275           NET POSITION         169,499           Invested in capital assets net of related debt         169,499           Restricted         214,084           Unrestricted         240,128           Total net position         623,711           Total liabilities and net position         \$ 2,027,406  | Total current liabilities payable from restric | cted assets          |       | 138,354    |
| Noncurrent liabilities         Long-term liabilities         Loan payable       40,638         Serial bonds payable       993,000         Net pension liability       168,110         Total long-term liabilities       1,201,748         Total liabilities       1,403,695         DEFERRED INFLOWS       43,275         NET POSITION       Invested in capital assets net of related debt       169,499         Restricted       214,084         Unrestricted       240,128         Total net position       623,711         Total liabilities and net position       \$ 2,027,406   | Other liabilities                              |                      |       |            |
| Long-term liabilities         40,638           Serial bonds payable         993,000           Net pension liability         168,110           Total long-term liabilities         1,201,748           Total liabilities         1,403,695           DEFERRED INFLOWS         43,275           NET POSITION         169,499           Invested in capital assets net of related debt         169,499           Restricted         214,084           Unrestricted         240,128           Total net position         623,711           Total liabilities and net position         \$ 2,027,406   | Accrued leave payable                          |                      |       | 13,558     |
| Loan payable         40,638           Serial bonds payable         993,000           Net pension liability         168,110           Total long-term liabilities         1,201,748           Total liabilities         1,403,695           DEFERRED INFLOWS         43,275           NET POSITION         169,499           Invested in capital assets net of related debt         169,499           Restricted         214,084           Unrestricted         240,128           Total net position         623,711           Total liabilities and net position         \$ 2,027,406  | Noncurrent liabilities                         |                      |       |            |
| Serial bonds payable         993,000           Net pension liability         168,110           Total long-term liabilities         1,201,748           Total liabilities         1,403,695           DEFERRED INFLOWS         43,275           NET POSITION         169,499           Invested in capital assets net of related debt         169,499           Restricted         214,084           Unrestricted         240,128           Total net position         623,711           Total liabilities and net position         \$ 2,027,406  | Long-term liabilities                          |                      |       |            |
| Serial bonds payable         993,000           Net pension liability         168,110           Total long-term liabilities         1,201,748           Total liabilities         1,403,695           DEFERRED INFLOWS         43,275           NET POSITION         169,499           Invested in capital assets net of related debt         169,499           Restricted         214,084           Unrestricted         240,128           Total net position         623,711           Total liabilities and net position         \$ 2,027,406  | Loan payable                                   |                      |       | 40,638     |
| Total long-term liabilities         1,201,748           Total liabilities         1,403,695           DEFERRED INFLOWS         43,275           NET POSITION         169,499           Invested in capital assets net of related debt         169,499           Restricted         214,084           Unrestricted         240,128           Total net position         623,711           Total liabilities and net position         \$ 2,027,406   | Serial bonds payable                           |                      |       | 993,000    |
| Total liabilities         1,403,695           DEFERRED INFLOWS         43,275           NET POSITION         169,499           Invested in capital assets net of related debt         169,499           Restricted         214,084           Unrestricted         240,128           Total net position         623,711           Total liabilities and net position         \$ 2,027,406   | Net pension liability                          |                      |       | 168,110    |
| DEFERRED INFLOWS         43,275           NET POSITION         169,499           Invested in capital assets net of related debt         214,084           Restricted         240,128           Total net position         623,711           Total liabilities and net position         \$ 2,027,406  | Total long-term liabilities                    |                      |       |            |
| NET POSITION Invested in capital assets net of related debt Restricted Unrestricted 214,084 Unrestricted 240,128 Total net position 623,711 Total liabilities and net position \$2,027,406   | Total liabilities                              |                      |       | 1,403,695  |
| Invested in capital assets net of related debt  Restricted  Unrestricted  Total net position  Total liabilities and net position  169,499 214,084 240,128 623,711  Total liabilities and net position \$2,027,406  | DEFERRED INFLOWS                               |                      |       | 43,275     |
| Invested in capital assets net of related debt  Restricted  Unrestricted  Total net position  Total liabilities and net position  169,499 214,084 240,128 623,711  Total liabilities and net position \$2,027,406  | NET POSITION                                   |                      |       |            |
| Restricted         214,084           Unrestricted         240,128           Total net position         623,711           Total liabilities and net position         \$ 2,027,406   |  | bt                   |       | 169,499    |
| Unrestricted240,128Total net position623,711Total liabilities and net position\$ 2,027,406   | -  |                      |       |            |
| Total net position 623,711  Total liabilities and net position \$ 2,027,406  | Unrestricted                                   |                      |       | •          |
| Total liabilities and net position \$ 2,027,406  | Total net position                             |                      |       |            |
| <u></u>  |  |                      | \$    |            |
|  |  |                      |       |            |

# PROPRIETARY FUND TYPE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN NET POSITION For the Fiscal Year Ended September 30, 2015

| OPERATING REVENUES                          | Enterprise Fund       |
|---|-----------------------|
| Charges for services Water utility services | \$ 290,914            |
| Sewer utility services                      | \$ 290,914<br>670,759 |
| Garbage solid waste services                | 158,455               |
| Water tap in and connection                 | 8,717                 |
| Sewer tap in and connection                 | 10,363                |
| Miscellaneous                               | 7,785                 |
| Total operating revenues                    | 1,146,993             |
| OPERATING EXPENSES                          |                       |
| Water services                              |                       |
| Personnel services                          | 148,216               |
| Operating expenses                          | 176,888               |
| Total water services                        | 325,104               |
| Sewer services                              |                       |
| Personnel services                          | 173,431               |
| Operating expenses                          | 501,834               |
| Total sewer services                        | 675,265               |
| Garbage and solid waste services            |                       |
| Operating expenses                          | 119,721               |
| Total operating expenses                    | 1,120,090             |
| Operating income                            | 26,903                |
| NONOPERATING REVENUES (EXPENSES)            |                       |
| Interest revenue                            | 551                   |
| Interest expense                            | (54,463)              |
| Total nonoperating revenues (expenses)      | (53,912)              |
| Expenses before operating transfers         | (27,009)              |
| OPERATING TRANSFERS                         |                       |
| Interfund transfers out                     |                       |
| Water                                       | (33,000)              |
| Sewer                                       | (75,000)              |
|   | (108,000)             |
| Net (loss)                                  | (135,009)             |
| Net position, beginning of year             | 947,783               |
| Prior period adjustment                     | (189,063)             |
| Net position, end of year                   | \$ 623,711            |

See notes to financial statements.

# PROPRIETARY FUND TYPE STATEMENT OF CASH FLOWS

# For the Fiscal Year Ended September 30, 2015

|   | Ent   | erprise Fund           |
|---|---|------------------------|
| Cash flows from operating activities:   | •   | 4.454.000              |
| Cash received from customers, including cash deposits                           | \$  | 1,154,896              |
| Cash paid to suppliers<br>Cash paid to employees                                |   | (528,737)<br>(338,381) |
| Net cash provided by operating activities                                       | -   | 287,778                |
| Net cash provided by operating activities                                       | -   | 281,118                |
| Cash flows from non-capital related financing activties: Interfund transfers    |   | (07 792)               |
| Net cash used in non-capital related financing activities                       |   | (97,782)<br>(97,782)   |
| Net cash used in non-capital related infancing activities                       | -   | (91,182)               |
| Cash flows from capital and related financing activities:                       |   |                        |
| Principal payments  |   | (89,907)               |
| Interest payments   |   | (54,733)               |
| Net cash used in capital and related financing activities                       |   | (144,640)              |
| Cash flows from investing activities:   |   | 554                    |
| investment income   |   | 551                    |
| Net increase in cash  |   | 45,907                 |
| Prior period adjustment   |   |                        |
| Cash, at beginning of year  |   | 574,313                |
| Cash, at end of year  | <u>\$</u>                                     | 620,220                |
| Reconciliation of operating income to net cash provided by operating activities |   |                        |
| Operating activities  Operating income  | \$  | 26,903                 |
| operating modifie   | _Ψ  | 20,303                 |
| Adjustments to reconcile operating income to net cash                           |   |                        |
| provided by operating activities:  Depreciation                                 |   | 278,196                |
| ·   |   |                        |
| Changes in assets decrease (increase) and                                       |   |                        |
| liabilities (decrease) increase:  |   | 045                    |
| Accounts receivable   |   | 215                    |
| Due from other governments  |   | (1,075)                |
| Deferred outflows   |   | (18,365)               |
| Accounts payable  |   | (7,416)                |
| Accrued liabilities   |   | (2,257)                |
| Customer deposits   |   | 7,688                  |
| Compensated absences  |   | (4,796)                |
| Deferred inflows  |   | (43,482)               |
| Net pension liability   |   | 52,167                 |
| Total adjustments   | <u> </u>                                      | 260,875                |
| Net cash provided by operating activities                                       | <u>    \$                                </u> | 287,778                |

See notes to financial statements.

#### **NOTES TO FINANCIAL STATEMENTS**

**September 30, 2015** 

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Lake Butler (the City) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the standard-setting body for governmental accounting and financial reporting principles. Pronouncements of the Financial Accounting Standards Board (FASB) issued after November 30, 1989, are not applied in the preparation of the financial statements of the proprietary fund type in accordance with GASB Statement 20. The GASB periodically updates its codification of the existing Governmental Accounting and Financial Reporting Standards which, along with subsequent GASB pronouncements (Statements and Interpretations), constitutes GAAP for governmental units.

In June, 1999, the Governmental Accounting Standards Board (GASB) unanimously approved Statement 34-Basic Financial Statement and Management's Discussion and Analysis - for State and Local Governments. As provided by GASB 34, the City has elected not to report retroactive infrastructure improvements in its financial statements due to the fact that its annual revenues are less than ten million. The City has implemented all other applicable provisions of this Statement.

**A.** Reporting Entity - The City of Lake Butler, Florida is a municipality created under Chapter 5507, Laws of Florida, 1905, and is governed by a five member City Commission, all of whom are individually elected, who select from among themselves one member to serve as Mayor.

In evaluating how to define the City, for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria set forth in GAAP. The basic, but not the only, criterion for including a potential component unit within the reporting entity is the governing body's ability to exercise oversight responsibility. The most significant manifestation of this ability is financial interdependency. Other manifestations of the ability to exercise oversight responsibility include, but are not limited to, the selection of governing authority, the designation of management, the ability to significantly influence operations, and accountability for fiscal matters. A second criterion used in evaluating potential component units is the scope of public service. Application of this criterion involves considering whether the activity benefits the government and/or its citizens, or whether the activity is conducted within the geographic boundaries of the government and is generally available to its citizens. A third criterion used to evaluate potential component units for inclusion or exclusion from the reporting entity is the existence of special financing relationships, regardless of whether the government is able to exercise oversight responsibilities. Based upon the application of these criteria, management determined that the following component unit existed which should be included within the reporting entity.

City of Lake Butler Community Redevelopment Agency - This dependent special district was established for the fostering of economic development within the downtown district under Ordinance #96-05. The governing board is the City Commission which also establishes the agency's annual budget. Because this component unit is in substance part of the City's operations, it has been reported on a blended basis in the City's financial statements as a separate special revenue fund.

**B.** Measurement Focus and Basis of Accounting - The basic financial statements of the City are comprised of the following:

- Government-wide financial statements
- Fund financial statements
- Notes to the financial statements

#### 1. Government-wide Financial Statements

Government-wide financial statements display information about the reporting government as a whole, except for its fiduciary activities. These statements include separate columns for the governmental and business-type activities of the City. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely, to a significant extent, on fees and charges for support. Likewise, the primary government is reported separately from any legally separate component unit for which the primary government is financially accountable.

Government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and agency fund financial statements. Under the accrual basis of accounting, revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, and liabilities resulting from nonexchange transactions are recognized in accordance with the requirements of GASB Statement 33 - Accounting and Financial Reporting for Nonexchange Transactions.

Program revenues include charges for services, special assessments, and payments made by parties outside of the reporting government's citizenry if that money is restricted to a particular program. Program revenues are netted with program expenses in the statement of activities to present the net cost of each program.

Amounts paid to acquire capital assets are capitalized as assets in the government-wide financial statements, rather than reported as an expenditure. Proceeds of long-term debt are recorded as liabilities in the government-wide financial statements, rather than as an other financing source. Amounts paid to reduce long-term indebtedness of the reporting government are reported as a reduction of the related liability, rather than as an expenditure.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. As applicable, the City also chooses to eliminate the indirect costs between governmental activities to avoid the "doubling up" effect.

#### 2. Fund Financial Statements

The underlying accounting system of the City is organized and operated on the basis of separate funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures or expenses, as appropriate. Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

Fund financial statements for the City's governmental and proprietary funds are presented after the government-wide financial statements. These statements display information about major funds individually, and nonmajor funds in the aggregate for governmental and enterprise funds.

Governmental Funds - Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. Franchise fees, licenses, sales taxes, gas taxes, operating and capital grants, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable only when cash is received by the City.

Under the current financial resources measurement focus, only current assets and current liabilities are generally included on the balance sheet. The reported fund balance is considered to be measure of "available spendable resources." Governmental funds operating statements present increases (revenue and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they are said to present a summary of sources and uses of "available spendable resources" during a period.

Any non-current portions of long-term receivables (special assessments) due to governmental funds are reported on their balance sheets in spite of their spending measurement focus.

Non-current portions of other long-term receivables are offset by fund balance reserve accounts. Because of their spending measurement focus, expenditure recognition for governmental fund types exclude amounts represented by non-current liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities.

Amounts expended to acquire capital assets are recorded as expenditures in the year that resources were expended, rather than as fund assets. The proceeds of long-term debt are recorded as an other financing source rather than as a fund liability. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Proprietary Funds - The City's Water and Sewer Enterprise Fund is a proprietary fund. In the fund financial statements, proprietary funds are presented using the accrual basis of accounting. Revenues are recognized when they are earned and expenses are recognized when the related goods and services are delivered. In the fund financial statements, proprietary funds are presented using the economic resources measurement focus. This means that all assets and all liabilities (whether current or noncurrent) associated with their activity are included on their balance sheets. Proprietary fund type operating statements present increases (revenues) and decreases (expenses) in total net position. The City applies all GASB pronouncements as well as all FASB Statements and Interpretations, APB Opinions and Accounting Research Bulletins, issued on or before November 30, 1989, which do not conflict with or contradict GASB pronouncements.

Proprietary fund operation revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in

which each party receives and gives up essentially equal values. Nonoperating revenues, such as subsides, taxes, and investment earnings, result from nonexchange transactions or ancillary activities.

Amounts paid to acquire capital assets are capitalized as assets in the fund financial statements, rather than reported as an expenditure. Proceeds of long-term debt are recorded as a liability in the fund financial statements, rather than as an other financing source. Amounts paid to reduce long-term indebtedness are reported as a reduction of the related liabilities, rather than as an expense.

**C.** Basis of Accounting - GASB Statement 34 sets forth minimum criteria (percentage of the assets, liabilities, revenues or expenditures, expenses of either fund category and the governmental and enterprise combined) for the determination of major funds. The City has used GASB 34 minimum criteria for major fund determination. The City has five major funds and four nonmajor funds.

### **1.** Governmental Major Funds:

**General Fund** - The General Fund is the general operating fund of the City. It is used to account for all financial resources, except those required to be accounted for in another fund.

**Downtown Redevelopment Fund** - Used to account for tax increment and other revenues associated with the City's Community Redevelopment Agency and the expenditure of these funds in the redevelopment district.

**Street Improvement Fund** - used to account for expenditures associated with the City's street paving program.

**Community Development Block Grant Fund** - Established by the City to administer its Community Development Block Grant Program, which was awarded the City by the Department of Economic Opportunity to assist in construction of a fire station.

#### 2. Proprietary Major Fund:

**Enterprise Fund** - The Enterprise Fund accounts for the revenues, expenses, assets, and liabilities associated with the City operated water, sewer, and solid waste disposal services.

#### Non-current Governmental Assets/Liabilities:

GASB Statement 34 requires non-current governmental assets, such as land and building, and non-current governmental liabilities, such as general obligation bonds and capital leases, be reported in the governmental activities column in the government-wide statement of net position.

#### D. Assets, Liabilities and Net Position or Equity

- 1. Cash and Investments Cash includes amounts in demand deposits as well as short-term money market investment accounts. Investments, consisting of certificates of deposit, are stated at cost which approximates market value. All such deposits and investments are insured and collateralized as required by state law.
- 2. Cash Equivalents For purposes of the statement of cash flows, the City considers all highly liquid debt instruments with a maturity of three months or less to be cash equivalents. As of September 30, 2015, the City's cash consisted solely of checking accounts and money market accounts; it has no other cash equivalents.

- 3. Allowance for Doubtful Accounts The City provides an allowance for Enterprise Fund accounts receivable that may become uncollectible. At September 30, 2015, this allowance account totaled \$58,500 based upon prior collection history. No other allowances for doubtful accounts are maintained since other fund accounts receivable are considered to be fully collectible as reported at September 30, 2015.
- 4. Receivables and Payables Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."
- 5. Inventories The costs of governmental inventories are recorded as expenditures when purchased rather than when consumed. The actual amounts of any such inventory type goods on hand at year end would not be material.
- 6. Restricted Assets As applicable, year to year, certain proceeds of enterprise fund debt, as well as certain resources set aside for their repayment, are classified as restricted assets on the balance sheet because their use is limited by applicable bond covenants.

The fund balance related to the City Community Redevelopment Agency is also classified as restricted due to legal limitations on the use of these funds.

- 7. Encumbrances Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditures of monies are recorded in order to reserve that portion of the applicable appropriation, is not utilized by the City.
- 8. Capital Assets Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., streets, bridges, right-of-ways, and similar items), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of \$500 or more and an estimated useful life in excess of one year. Except for roads and bridges constructed prior to October 1, 1981, assets are recorded at historical cost. Roads and bridges constructed prior to October 1, 1981 are generally not reported. Donated capital assets are recorded at estimated fair market value at the date of donations.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend its useful life are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Property, plant, and equipment of the City, as well as of component units, are depreciated using the straight-line method over the following estimated useful lives:

| Assets                            | Years   |
|-----------------------------------|---------|
| Building and improvements         | 40      |
| Machinery and equipment           | 5 - 10  |
| Street and related infrastructure | 20 - 40 |

- 9. Capitalization of Interest Interest related to borrowings are capitalized during the construction period. These costs are netted against applicable interest earnings on construction fund investments. During the current period, the City did not have any capitalized interest.
- 10. Deferred Revenues Deferred revenues reported in government-wide financial statements represent unearned revenues. The deferred revenues will be recognized as revenue in the fiscal year they are earned in accordance with the accrual basis of accounting. Deferred revenues reported in governmental fund financial statements represent unearned revenues which are measurable but not available and, in accordance with the modified accrual basis of accounting, are reported as deferred revenues. During the current period, the City did not have any deferred revenues.
- 11. Accrued Compensated Absences The City accrues accumulated unpaid vacation and sick leave when earned by the employee. The current portion is the amount estimated to be used in the following year. The non-current portion is the amount estimated to be used in subsequent fiscal years. Both the current and non-current estimated accrued compensated absences amounts for governmental funds are maintained separately and represent a reconciling item between the fund and government-wide presentation.
- 12. Capital Contributions Contributed capital is recorded in proprietary funds that have received capital grants or contributions from developers, customers or other funds. Reserves represent those portions of fund equity not appropriable for expenditure or legally segregated for a specific future use. Designated fund balances represent tentative plans for future use of financial resources.

# 13. Fund Balances -

#### A. Governmental Funds

As of September 30, 2015, fund balances of the governmental funds are classified as follows:

Non-spendable – amounts that cannot be spent either because they are in non-spendable form or because they are legally or contractually required to be maintained intact.

Restricted – amounts that can be spent only for specific purposes because of constitutional provisions, charter requirements or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

Committed – amounts that can be used only for specific purposes determined by a formal action of the Commission. The Commission is the highest level of decision making authority for the Commission. Commitments may be established, modified, or rescinded only through ordinances or resolutions approved by the Commission.

Assigned – amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes. Under the City's adopted policy, only the Commission may assign amounts for specific purposes.

**Unassigned – all other spendable amounts.** 

As of September 30, 2015, fund balances are composed of the following:

|                                     | General Fund |           |
|-------------------------------------|--------------|-----------|
| Restricted, transportation          | \$           | 355,212   |
| Restricted, community redevelopment |              | 29,349    |
| Unassigned                          |              | 628,037   |
|                                     | \$           | 1,012,598 |

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the City considers restricted funds to have been spend first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the City considers amounts to have been spend first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Commission has provided otherwise in its commitment or assignment actions.

# **B. Proprietary Funds**

Restrictions of equity show amounts that are not appropriated for expenditure or are legally restricted for specific uses.

As of September 30, 2015, net position balances are composed of the following:

|                                 | Amount        |
|---------------------------------|---------------|
| Invested in capital assets, net | \$<br>169,499 |
| Restricted - debt service       | 214,084       |
| Unrestricted                    | 240,128       |
|                                 | \$<br>623,711 |

#### NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

# A. Explanation of Differences Between the Governmental Funds Balance Sheet and the Government-wide Statement of Net Position.

"Total fund balances" of the City's governmental funds \$1,012,598 differs from "net position" of governmental activities \$2,682,135 reported in the statement of net position. This difference primarily results from the long-term economic focus of the statement of net position versus the current financial resources focus of the governmental funds balance sheet.

#### Capital related items

When capital assets (property, plant, equipment) that are to be used in governmental activities are purchased or constructed, the cost of these assets are reported as expenditures in governmental funds. However, the statement of net position included those capital assets among the assets of the City as a whole.

| Cost of capital assets   | \$<br>18,928,404 |
|--------------------------|------------------|
| Accumulated depreciation | (17,077,927)     |
| Total                    | \$<br>1,850,477  |

#### **Long-term debt transactions**

Long-term liabilities applicable to the City's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities (both current and long-term) are reported in the statement of net position. Balances at September 30, 2015, were:

| Compensated absences  | \$<br>(21,863)  |
|-----------------------|-----------------|
| Net pension liability | (149,079)       |
|                       | \$<br>(170,942) |

## Deferred outflows/inflows of resources

Deferred outflows of resources represent a consumption of net position in a future period while deferred inflows of resources represent an acquisition of net position in a future period and accordingly, are not reported in the governmental fund statements. However, the statement of net position included those deferred outflows/inflows of resources.

| Deferred outflows | \$ 28,378 | 8  |
|-------------------|-----------|----|
| Deferred inflows  | (38,37)   | 6) |
|                   | \$ (9,998 | 8) |

# NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

# A. Explanation of Differences Between the Governmental Fund Balance and the Government-wide Statement of Net Position

|  | Ge        | Total<br>Governmental<br>Funds |           | Capital<br>Related<br>Items Inf |    | Long-Term Deferred Debt Inflows/Outflows Transactions |              | <del>.</del> | Statement<br>of<br>Net Position |
|--|-----------|--------------------------------|-----------|---------------------------------|----|---|--------------|--------------|---------------------------------|
| ASSETS   |           | 4 000 074                      | •         |                                 | •  |   | <b>^</b>     | •            | 4 000 074                       |
| Cash and cash equivalents                        | \$        | 1,029,271                      | \$        | -                               | \$ | -   | \$ -         | \$           | 1,029,271                       |
| Accounts receivable, net                         |           | 13,443                         |           | -                               |    | -   | -            |              | 13,443                          |
| Due from other governments  Due from other funds |           | 16,671                         |           | -                               |    | -   | -            |              | 16,671                          |
|  |           |                                |           | -<br>4 050 477                  |    |   | -            |              | 4 050 477                       |
| Capital assets, net                              |           | 4 050 005                      |           | 1,850,477                       |    |   |              |              | 1,850,477                       |
| Total assets                                     |           | 1,059,385                      | -         | 1,850,477                       |    |   |              | -            | 2,909,862                       |
| DEFERRED OUTFLOWS                                |           |                                |           |                                 |    | 28,378  |              |              | 28,378                          |
| LIABILITIES AND FUND BALANCES<br>Liabilities     |           |                                |           |                                 |    |   |              |              |                                 |
| Accounts payable                                 |           | 4,807                          |           | -                               |    | _   | -            |              | 4,807                           |
| Accured liabilities                              |           | 6,621                          |           | -                               |    | _   | -            |              | 6,621                           |
| Due to other funds                               |           | 35,359                         |           | -                               |    | _   | -            |              | 35,359                          |
| Accrued compensated absences                     |           | -                              |           | -                               |    | _   | 21,863       |              | 21,863                          |
| Net pension liability                            |           | -                              |           | -                               |    | _   | 149,079      |              | 149,079                         |
| Total liabilities                                |           | 46,787                         |           | -                               |    |   | 170,942      | _            | 217,729                         |
| DEFERRED INFLOWS                                 |           |                                |           |                                 |    | 38,376  |              |              | 38,376                          |
| FUND BALANCE/NET POSITION                        |           |                                |           |                                 |    |   |              |              |                                 |
| Fund balance/net position                        | <u>\$</u> | 1,012,598                      | <u>\$</u> | 1,850,477                       | \$ | (9,998)   | \$ (170,942) | <u>\$</u>    | 2,682,135                       |

# B. Explanation of Differences Between Governmental Fund Operating Statements and the Statement of Activities

The "net change in fund balances" for governmental funds \$41,230 differs from the "change in net position" for governmental activities \$(78,323) reported in the statement of activities. The differences arise primarily from the long-term economic focus of the statement of activities versus the current financial resources focus of the governmental funds. The effect of the differences is illustrated below.

#### Capital related items

When capital assets that are to be used in governmental activities are purchased or constructed, the resources expended for those assets are reported as expenditures in governmental funds. However, in the statement of activities, the costs of those assets is allocated over their estimated useful lives and reported as depreciation expense. As a result, fund balances decrease by the amount of financial resources expended, whereas net position decrease by the amount of depreciation expense charges for the year.

| Capital outlay       | \$<br><b>1</b> 5,970 |
|----------------------|----------------------|
| Depreciation expense | (144,231)            |
| Difference           | \$<br>(128,261)      |

### **Long-term debt related items**

Some expenses reported in the statement of activities do not require the use of current financial resources, therefore, are not reported as expenditures in governmental funds.

| Net decrease in compensated absences         | \$<br>124      |
|--|----------------|
| Net decrease in net pension liability        | 8,584          |
| Net change in plan deferred outflows/inflows | (54,845)       |
|  | \$<br>(46,137) |

#### Deferred outflows/inflows of resources

Recognition of certain obligations related to prior and subsequent periods are not recognized in governmental funds.

| Net increase in deferred outflows | \$<br>16,285 |
|-----------------------------------|--------------|
| Net decrease in deferred inflows  | <br>38,560   |
|                                   | \$<br>54,845 |

# NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

# B. Explanation of Differences Between Governmental Funds Operating Statement and the Statement of Activities

|   | Go | Total<br>vernmental<br>Funds | <br>Capital<br>Related<br>Items | Deferred<br>Inflows/Outflows | Long-Term<br>Debt<br>Transactions |    | Statement<br>of<br>Activities |
|---|----|------------------------------|---------------------------------|------------------------------|-----------------------------------|----|-------------------------------|
| REVENUES  | _  |                              |                                 |                              |                                   | _  | -40.000                       |
| Taxes   | \$ | 516,620                      | \$<br>-                         | \$ -                         | \$ -                              | \$ | 516,620                       |
| Licenses and permits                            |    | 13,765                       | -                               | -                            | -                                 |    | 13,765                        |
| Intergovernmental                               |    | 164,574                      | -                               | -                            | -                                 |    | 164,574<br>70,390             |
| Charges for services Miscellaneous              |    | 70,390<br>40,318             | -                               | -                            | -                                 |    | 70,390<br>40,318              |
| Total revenue                                   |    | 805,667                      | <br>                            |                              |                                   |    | 805,667                       |
| Total revenue                                   |    | 803,867                      | <br>                            |                              | -                                 |    | 805,667                       |
| EXPENDITURES                                    |    |                              |                                 |                              |                                   |    |                               |
| Current expenditures                            |    |                              |                                 |                              |                                   |    |                               |
| General government                              |    | 400,418                      | 19,798                          | _                            | (8,708)                           |    | 411,508                       |
| Public safety                                   |    | 104,715                      | 31,233                          | -                            | •                                 |    | 135,948                       |
| Physical environment                            |    | 1,822                        |                                 | -                            | -                                 |    | 1,822                         |
| Transportation                                  |    | 186,345                      | 23,231                          | -                            | -                                 |    | 209,576                       |
| Economic environment                            |    | 21,313                       |                                 | -                            | -                                 |    | 21,313                        |
| Human services                                  |    | 6,810                        |                                 | -                            | -                                 |    | 6,810                         |
| Culture/recreation                              |    | 135,044                      | 69,969                          | -                            | -                                 |    | 205,013                       |
| Capital outlay                                  |    |                              |                                 |                              |                                   |    |                               |
| General government                              |    | -                            | -                               | -                            | -                                 |    | =                             |
| Public safety                                   |    | -                            | -                               | -                            | -                                 |    | -                             |
| Transportation                                  |    | 8,680                        | (8,680)                         | -                            | -                                 |    | -                             |
| Culture/recreation                              |    | 7,290                        | (7,290)                         | -                            | -                                 |    | -                             |
| Loss on disposal of assets                      |    | -                            |                                 |                              | <u> </u>                          |    | <u> </u>                      |
| Total expenditures                              |    | 872,437                      | 128,261                         |                              | (8,708)                           |    | 991,990                       |
| Excess of revenues over (under)                 | ·  |                              |                                 |                              |                                   |    |                               |
| expenditures                                    |    | (66,770)                     | <br>(128,261)                   |                              | 8,708                             |    | (186,323)                     |
| OTHER FINANCING SOURCES (USES)                  |    |                              |                                 |                              |                                   |    |                               |
| Interfund transfers in                          |    | 108,713                      | _                               | _                            | _                                 |    | 108,713                       |
| Interfund transfers out                         |    | (713)                        | _                               | _                            | -                                 |    | (713)                         |
| Deferred outflows (Inflows)                     |    | ( <del>-</del>               | _                               | 54,845                       | (54,845)                          |    | ( <del>-</del>                |
| Total other financing sources (uses)            |    | 108,000                      | -                               | 54,845                       | (54,845)                          |    | 108,000                       |
| Net change in fund balances/net position        |    | 41,230                       | (128,261)                       | 54,845                       | (46,137)                          |    | (78,323)                      |
| Fund balances/net position at beginning of year |    | 971,368                      | 1,978,738                       | -                            | (21,987)                          |    | 2,928,119                     |
| Prior period adjustment                         |    | -                            | _, ,                            | (64,843)                     | (102,818)                         |    | (167,661)                     |
| Fund balances/net position at end of year       | \$ | 1,012,598                    | \$<br>1,850,477                 | \$ (9,998)                   | \$ (170,942)                      | \$ | 2,682,135                     |

#### NOTE 3. LEGAL COMPLIANCE-BUDGETS

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. Prior to September 1, the City Manager develops a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them.
- 2. Public hearings are conducted to obtain taxpayer comments.
- 3. Prior to September 30, the budget is legally enacted by the City Commission through passage of an ordinance.
- 4. Any revision that alters the total expenditures of any fund or transfers budgeted amounts between departments within any fund must be approved by the City Commission.
- 5. Budgets for all City funds are adopted on a basis consistent with generally accepted accounting principles (GAAP). Budgeted amounts are as originally adopted, or as amended by the City Commission. Individual amendments were not material in relation to the original appropriations which were amended.

#### NOTE 4. DEPOSITS AND INVESTMENTS

<u>Deposits</u>. The bank balances of the City deposits totaling \$1,660,459 were insured by federal depository insurance or pledged collateral under state law.

Investments. Under state law, the City is allowed to invest surplus funds in guaranteed obligations of the U.S. government, interest bearing accounts of financial institutions which are legally secured, and the Local Government Surplus Funds Trust Fund. At year end, all invested funds consisted of bank cash accounts which were fully insured or collateralized. These deposits are classified as Category 1 in accordance with GASB Standard No. 3, "Deposits with Financial Institutions, Investments, and Reserve Repurchase Agreements."

#### **NOTE 5. PROPERTY TAX REVENUES**

All real and tangible personal property taxes are due and payable on November 1 of each year or as soon thereafter as the assessment roll is certified by the County Property Appraiser. The County Tax Collector mails to each property owner on the assessment roll a notice of taxes levied by the City and other governmental entities in the County. Taxes may be paid upon receipt of such notice with discounts at the rate of four percent (4%) if paid in the month of November, three percent (3%) if paid in the month of December, two percent (2%) if paid in the month of January, and one percent (1%) if paid in the month of February. Taxes paid during the month of March are without discount. All unpaid taxes on real and tangible personal property become delinquent taxes, including applicable tax certificate sales, tax deed sales, and tangible personal property seizure and sales are provided for by the laws of Florida. Due to those collection procedures, no material amounts of delinquent taxes were due the City at year end. Collections of City taxes and remittances are accounted for in the County Tax Collector's office.

**NOTE 6. CAPITAL ASSETS** 

Capital asset activity for the year ended September 30, 2015, was as follows:

|                                   | Beginning       |           |           |           |   |         | Ending       |
|-----------------------------------|-----------------|-----------|-----------|-----------|---|---------|--------------|
|                                   | Balance         | Additions |           | Deletions |   | Balance |              |
| Governmental activities:          |                 |           |           |           |   |         |              |
| Capital assets:                   |                 |           |           |           |   |         |              |
| Land                              | \$<br>84,551    | \$        | -         | \$        | - | \$      | 84,551       |
| CIP                               | -               |           | 7,290     |           | - |         | 7,290        |
| Buildings                         | 2,962,761       |           | -         |           | - |         | 2,962,761    |
| Other improvements                | 15,307,067      |           | -         |           | - |         | 15,307,067   |
| Machinery and equipment           | 558,055         |           | 8,680     |           | - |         | 566,735      |
| Total capital assets              | 18,912,434      |           | 15,970    |           | - |         | 18,928,404   |
| Less accumulated depreciation     | (16,933,696)    |           | (144,231) |           | - |         | (17,077,927) |
| Governmental activities capital   |                 |           |           |           |   |         |              |
| assets, net                       | \$<br>1,978,738 | \$        | (128,261) | \$        |   | \$      | 1,850,477    |
| Business-type activities:         |                 |           |           |           |   |         |              |
| Land                              | \$<br>541,813   | \$        | -         | \$        | - | \$      | 541,813      |
| Buildings                         | 135,000         |           | -         |           | - |         | 135,000      |
| Improvements other than buildings | 5,506,822       |           | -         |           | - |         | 5,506,822    |
| Machinery and equipment           | 233,150         |           | -         |           | - |         | 233,150      |
| Total capital assets              | 6,416,785       |           | -         |           | - |         | 6,416,785    |
| Less accumulated depreciation     | (4,844,547)     |           | (278,196) |           | - |         | (5,122,743)  |
| Business-type activities capital  |                 |           |           |           |   |         |              |
| assets, net.                      | \$<br>1,572,238 | \$        | (278,196) | \$        |   | \$      | 1,294,042    |

Depreciation expense was charged to functions/programs of the City as follows:

| Governmental activities:                           |               |
|--|---------------|
| General Government                                 | \$<br>19,798  |
| Public Safety                                      | 31,233        |
| Transportation                                     | 23,231        |
| Parks and recreation                               | 69,969        |
| Total depreciation expense - governmental entities | \$<br>144,231 |
| Business-type activities:                          |               |
| Water  | \$<br>73,901  |
| Sewer  | 204,295       |
|  | \$<br>278,196 |
|  |               |

### NOTE 7. INTERFUND RECEIVABLES/PAYABLES

The following is a schedule of interfund receivables and payables at September 30, 2015.

| Fund       | R  | eceivable | Payable |        |  |
|------------|----|-----------|---------|--------|--|
| General    | \$ | =         | \$      | 35,359 |  |
| Enterprise |    | 35,359    |         | -      |  |
|            | \$ | 35,359    | \$      | 35,359 |  |

### **NOTE 8. INTERFUND TRANSFERS**

Interfund transfers for the year ended September 30, 2015, consisted of the following:

| Fund       | Tr | ansfers in | Tra | Transfers out |  |
|------------|----|------------|-----|---------------|--|
| General    | \$ | 108,000    | \$  | -             |  |
| Enterprise |    | -          |     | 108,000       |  |
|            | \$ | 108,000    | \$  | 108,000       |  |

Transfers were used for grant matching fund reimbursements and capital projects.

### NOTE 9. RECEIVABLE AND PAYABLE BALANCES

### Receivables

Receivables at September 30, 2015, were as follows:

|                           |    | Due from<br>Others/ |                    |        |             |         |
|---------------------------|----|---------------------|--------------------|--------|-------------|---------|
|                           |    |                     | Governmental Total |        |             | Total   |
|                           | A  | Account             |                    | Units  | Receivables |         |
| Governmental activities:  | \$ | 13,443              | \$                 | 16,671 | \$          | 30,114  |
| Business-type activities: |    | 49,173              |                    | 39,885 |             | 89,058  |
|                           | \$ | 62,616              | \$                 | 56,556 | \$          | 119,172 |

Based upon collection history, the City has included a reserve for doubtful accounts for its Enterprise Fund accounts receivable of \$58,500.

### **Payables**

Payables at September 30, 2015, were as follows:

|                           | V  | Vendors |  |  |
|---------------------------|----|---------|--|--|
| Governmental activities:  | \$ | 4,807   |  |  |
| Business-type activities: |    | 7,283   |  |  |
|                           | \$ | 12,090  |  |  |

### **NOTE 10. LONG-TERM LIABILITIES**

#### **Governmental Activities**

### Summary of changes in governmental activities long-term liabilities

The following summarizes the changes in the City's governmental long-term liabilities during the year ended September 30, 2015:

|                       | В  | Balance |    |          |           |         | ı      | Balance          |    | Due     |
|-----------------------|----|---------|----|----------|-----------|---------|--------|------------------|----|---------|
| October               |    |         |    |          | September |         | Within |                  |    |         |
|                       | 1  | ., 2014 | li | ncreases | De        | creases | 3      | 30, <b>201</b> 5 | Oı | ne Year |
| Compensated Absences  | \$ | 21,987  | \$ | -        | \$        | (124)   | \$     | 21,863           | \$ | 3,298   |
| Net Pension Liability |    | -       |    | 149,079  |           | -       |        | 149,079          |    | -       |
|                       | \$ | 21,987  | \$ | 149,079  | \$        | (124)   | \$     | 170,942          | \$ | 3,298   |

### **Business-type Activities**

A summary of proprietary fund debt as of September 30, 2015, follows:

Water and Sewer Revenue Bonds 1980 - Gross revenues of the water and sewer system primarily, and secondarily the City's proceeds of its utility services taxes and guaranteed entitlement portion of State Revenue Sharing are pledged to service this debt. The outstanding balance at September 30, 2015, is \$132,000. The remaining bonds mature annually from September 1, 2009 through September 1, 2019, at averaged payments of \$37,000, including interest at 5%.

Water and Sewer Revenue Bonds 1998 - Gross revenues of the water and sewer system primarily, and secondarily the City's proceeds of its utility services taxes are pledged to service this debt. The outstanding balance at September 30, 2015, is \$915,000. The remaining bonds mature annually from September 1, 2006 through September 1, 2037, at averaged payments of \$66,391, including interest at 4.5%.

Reserve Funds - The following reserves are required to be maintained for the revenue bonds:

<u>Water and Sewer Revenue Bonds 1980</u> - A reserve is required by the bond ordinance to accumulate sufficient funds to be used for: (a) repair and replacement of the water system due to catastrophe, (b) constructing improvements to increase net revenues of the Enterprise Fund, and (c) payment of any principal and interest if the funds of the Sinking Fund are insufficient. The reserve is maintained by transferring monthly from the revenue account \$310, until a maximum amount of \$37,200 is attained. This reserve was fully funded at September 30, 2015.

<u>Water and Sewer Revenue Bonds 1998</u> - A reserve is required by the bond ordinance to accumulate sufficient funds to be used for: (a) repair and replacement of the water system due to catastrophe, (b) constructing improvements to increase net revenues of the Enterprise Fund, and (c) payment of any principal and interest if the funds of the Sinking Fund are insufficient. The reserve is maintained by transferring monthly from the revenue account \$560, until a maximum amount of \$67,148 is attained. This reserve was fully funded at September 30, 2015.

Revenue bond debt service requirements to maturity, including \$571,063 of interest, are as follows:

| Fiscal Year Ending | 1980          |    | 1998      |       |           |
|--------------------|---------------|----|-----------|-------|-----------|
| September 30       | <br>Bonds     |    | Bonds     | Total |           |
| 2016               | \$<br>37,000  | \$ | 66,333    | \$    | 103,333   |
| 2017               | 36,550        |    | 66,095    |       | 102,645   |
| 2018               | 37,050        |    | 66,925    |       | 103,975   |
| 2019               | 37,450        |    | 66,562    |       | 104,012   |
| 2020               | 8,750         |    | 66,460    |       | 75,210    |
| 2021-2025          | -             |    | 333,151   |       | 333,151   |
| 2026-2030          | -             |    | 332,670   |       | 332,670   |
| 2031-2035          | -             |    | 331,727   |       | 331,727   |
| 2035-2040          | <br><u>-</u>  |    | 131,340   |       | 131,340   |
|                    | \$<br>156,800 | \$ | 1,461,263 | \$    | 1,618,063 |
|                    |               |    |           |       |           |

<u>Loan Payable</u> – On May 19, 2006, the City closed on a loan agreement with Mercantile Bank, now TD Bank, in the amount of \$450,000. The proceeds of this loan were used to construct a sewer system lift station. The City is paying 180 equal monthly principal and interest payments on the principal amount, as reduced by each monthly payment at a continued 4.5% interest rate. This loan is secured by pledged Half-Cent Sales Tax revenues. Future debt service requirements are as follows:

### **Fiscal Year Ending**

| September 30 | P  | Principal |    | nterest | Total |        |
|--------------|----|-----------|----|---------|-------|--------|
| 2016         | \$ | 36,905    | \$ | 2,678   | \$    | 39,583 |
| 2017         |    | 40,638    |    | -       |       | 40,638 |
|              | \$ | 77,543    | \$ | 2,678   | \$    | 80,221 |

A schedule of changes in proprietary fund debt follows:

|   | Balance<br>October<br>1, 2014     | Increases                 | Decreases                          | Balance<br>September<br>30, 2015            | Due Within<br>One Year       |
|---|-----------------------------------|---------------------------|------------------------------------|---|------------------------------|
| Bonds payable<br>Loans payable<br>Compensated absences<br>Net Pension liability | \$ 1,100,000<br>114,450<br>18,355 | \$ -<br>-<br>-<br>168,110 | \$ (53,000)<br>(36,907)<br>(4,797) | \$ 1,047,000<br>77,543<br>13,558<br>168,110 | \$ 54,000<br>36,905<br>2,753 |
| •   | \$ 1,232,805                      | \$ 168,110                | \$ (94,704)                        | \$ 1,306,211                                | \$ 93,658                    |

### NOTE 11. COST-SHARING MULTIPLE EMPLOYER DEFINED BENEFIT PENSION PLANS FLORIDA RETIREMENT SYSTEM PENSION PLAN AND THE RETIREE HEALTH INSURANCE SUBSIDY PROGRAM

### Florida Retirement System:

<u>General Information</u> - All of the City's employees participate in the Florida Retirement System (FRS). As provided by Chapters 121 and 112, Florida Statutes, the FRS provides two cost sharing,

multiple employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, including the FRS Pension Plan ("Pension Plan") and the Retiree Health Insurance Subsidy ("HIS Plan"). Under Section 121.4501, Florida Statutes, the FRS also provides a defined contribution plan ("Investment Plan") alternative to the FRS Pension Plan, which is administered by the State Board of Administration ("SBA"). As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county, government, district school board, state university, community college, or a participating city or special district within the State of Florida. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, Florida Statutes, and Chapter 60S, Florida Administrative Code. Amendments to the law can be made only by an act of the Florida State Legislature.

The State of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by writing to the State of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000, or from the Web site: www.dms.mvflorida.com/workforce\_operations/retirement/publications.

### **Pension Plan**

<u>Plan Description</u> – The Pension Plan is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program ("DROP") for eligible employees.

Benefits Provided - Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. For Pension Plan members enrolled before July 1, 2011, Regular class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Special Risk Administrative Support class members who retire at or after age 55 with at least six years of credited service or 25 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Special Risk class members (sworn law enforcement officers, firefighters, and correctional officers) who retire at or after age 55 with at least six years of credited service, or with 25 years of service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 3.0% of their final average compensation based on the five highest years of salary for each year of credited service. Senior Management Service class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 2.0% of their final average compensation based on the five highest years of salary for each year of credited service. Elected Officers' class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 3.0% (3.33% for judges and justices) of their final average compensation based on the five highest years of salary for each year of credited service.

For Plan members enrolled on or after July 1, 2011, the vesting requirement is extended to eight years of credited service for all these members and increasing normal retirement to age 65 or 33 years of service regardless of age for Regular, Senior Management Service, and Elected Officers' class members, and to age 60 or 30 years of service regardless of age for Special Risk and Special

Risk Administrative Support class members. Also, the final average compensation for all these members will be based on the eight highest years of salary.

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the Pension Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of living adjustment is three percent per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of three percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by three percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

In addition to the above benefits, the DROP program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with a FRS employer for a period not to exceed 60 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants

Contributions – Effective July 1, 2011, all enrolled members of the FRS, other than DROP participants, are required to contribute three percent of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates established by the Florida Legislature. These rates are updated as of July 1 of each year. The employer contribution rates by job class for the periods from October 1, 2014 through June 30, 2015 and from July 1, 2015 through September 30, 2015, respectively, were as follows: Regular—7.37% and 7.26%; Special Risk Administrative Support—42.07% and 32.95%; Special Risk—19.82% and 22.04%; Senior Management Service—21.14% and 21.43%; Elected Officers'—43.24% and 42.27%; and DROP participants—12.28% and 12.88%. These employer contribution rates include 1.26% and 1.66% HIS Plan subsidy for the periods October 1, 2014 through June 30, 2015 and from July 1, 2015 through September 30, 2015, respectively.

The City's contributions, including employee contributions, to the Pension Plan totaled \$28,258 for the fiscal year ended September 30, 2015.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At September 30, 2015, the City reported a liability of \$149,703 for its proportionate share of the Pension Plan's net pension liability. The net pension liability was measured as of July 1, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2015. The City's proportionate share of the net pension liability was based on the City's 2014-15 fiscal year contributions relative to the 2013-14 fiscal year contributions of all participating members. At June 30, 2015, the City's proportionate share was 0.001159024 percent, which was an increase (decrease) of 0.00009541 percent from its proportionate share measured as of June 30, 2014.

For the fiscal year ended September 30, 2015, the City recognized pension expense of \$6,068. In addition the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

| Description  | <br>rred Outflows<br>Resources | Deferred Inflows of Resources |          |
|--|--------------------------------|-------------------------------|----------|
| Differences between expected and actual experience   | \$<br>15,804                   | \$                            | 3,551    |
| Changes in assumptions   | 9,936                          |                               | -        |
| Net diffference between projected and actual earnings on Pension Plan investments  | -                              |                               | 35,672   |
| Changes in proportion and differences<br>between Town Pension Plan contributions and<br>proportionate share of contributions | 12,522                         |                               | 30,090   |
| Town Pension Plan contributions subsequent to the measurement date   | 6,775                          |                               | <u>-</u> |
| Total  | \$<br>45,037                   | \$                            | 69,313   |

The deferred outflows of resources related to the Pension Plan, totaling \$6,775 resulting from City contributions to the Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Pension Plan will be recognized in pension expense as follows:

| Fiscal Year Ending |              |
|--------------------|--------------|
| September 30       | <br>Amount   |
| 2016               | \$<br>27,125 |
| 2017               | 27,125       |
| 2018               | 27,125       |
| 2019               | (40,425)     |
| 2020               | (7,850)      |
| Thereafter         | (2,049)      |
|                    | \$<br>31,051 |

<u>Actuarial Assumptions</u> – The total pension liability in the June 30, 2015 actuarial valuation was determined using the following actuarial assumption, applied to all period included in the measurement:

| Inflation                 | 2.60 %                                |
|---------------------------|---------------------------------------|
| Salary increases          | 3.25%, average, including inflation   |
| Investment rate of return | 7.65%, net of pension plan investment |
|                           | expense, including inflation          |

Mortality rates were based on the Generational RP-2000 with Projection Scale BB tables.

The actuarial assumptions used in the July 1, 2015, valuation were based on the results of an actuarial experience study for the period July 1, 2008 through June 30, 2013.

The long-term expected rate of return on Pension Plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

|                             |                | Annual     | Compound<br>Annual |           |
|-----------------------------|----------------|------------|--------------------|-----------|
|                             | Target         | Arithmetic | (Geometric)        | Standard  |
| Asset Class                 | Allocation (1) | Return     | Return             | Deviation |
| Cash                        | 1.00%          | 3.11%      | 3.10%              | 1.65%     |
| Intermediate - Term Bonds   | 18.00%         | 4.18%      | 4.05%              | 5.15%     |
| High Yield Bonds            | 3.00%          | 6.79%      | 6.25%              | 10.95%    |
| Broad U.S. Equities         | 26.50%         | 8.51%      | 6.95%              | 18.90%    |
| Developed Foreign Entities  | 21.20%         | 8.66%      | 6.85%              | 20.40%    |
| Emerging Market Equities    | 5.30%          | 11.58%     | 7.60%              | 31.15%    |
| Private Equity              | 6.00%          | 11.80%     | 8.11%              | 30.00%    |
| Hedge Funds/Absolute Return | 7.00%          | 5.81%      | 5.35%              | 10.00%    |
| Real Estate (Property)      | 12.00%         | 7.11%      | 6.35%              | 13.00%    |
| Total                       | 100.00%        |            |                    |           |
| Assumed Inflation - Mean    |                | 2.60%      |                    | 2.00%     |

#### (1) As outlined in the Pension Plan's investment policy

<u>Discount Rate</u> - The discount rate used to measure the total pension liability was 7.65%. The Pension Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculation the total pension liability is equal to the long-term expected rate of return.

Sensitivity of the City's Proportionate Share of the Net Position Liability to Changes in the Discount Rate - The following represents the City's proportionate share of the net pension liability calculated using the discount rate of 7.65%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.65%) or one percentage point higher (8.65%) than the current rate:

|                               | Current |             |    |            |                        |          |  |  |
|-------------------------------|---------|-------------|----|------------|------------------------|----------|--|--|
|                               | 1%      | 1% Decrease |    | count Rate | 1% Increase<br>(8.65%) |          |  |  |
|                               | (6.65%) |             |    | (7.65%)    |                        |          |  |  |
| Town's proportionate share of |         |             |    |            |                        |          |  |  |
| the net pension liability     | \$      | 387,916     | \$ | 149,703    | \$                     | (48,528) |  |  |

<u>Pension Plan Fiduciary Net Position</u> - Detailed information regarding the Pension Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

<u>Payables to the Pension Plan</u> - At September 30, 2015, the City reported a payable in the amount of \$0 for outstanding contributions to the Pension Plan required for the fiscal year ended September 30, 2015.

### **HIS Plan**

<u>Plan Description</u> – The HIS Plan is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

<u>Benefits Provided</u> – For the fiscal year ended September 30, 2015, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month. To be eligible to receive these benefits, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include medicare.

<u>Contributions</u> – The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended September 30, 2015, the HIS contribution for the period October 1, 2014 through June 30, 2015 and from July 1, 2015 through September 30, 2015 was 1.20% and 1.26%, respectively. The Citycontributed 100% of its statutorily required contributions for the current and preceding three years. HIS Plan contribution are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or cancelled.

The City's contributions to the HIS Plan totaled \$6,278 for the fiscal year ended September 30, 2015.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At September 30, 2015, the City reported a liability of \$167,486 for its proportionate share of the HIS Plan's net pension liability. The net pension liability was measured as of June 30, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2015. The City's proportionate share of the net pension liability was based on the City's 2014-15 fiscal year contributions relative to the 2013-14 fiscal year contributions of all participating members. At June 30, 2015, the City's proportionate share was 0.001642268 percent, which was an increase (decrease) of (0.000003307) percent from its proportionate share measured as of June 30, 2014.

For the fiscal year ended September 30, 2015, the City recognized pension expense of \$10,113. In addition the City reported deferred outflows of resources and deferred in flows of resources related to pensions from the following sources:

| Description  | 20.0 | red Outflows<br>Resources | Deferred Inflows of Resources |        |  |
|--|------|---------------------------|-------------------------------|--------|--|
| Differences between expected and actual experience   | \$   | -                         | \$                            | -      |  |
| Changes in assumptions   |      | 13,177                    |                               |        |  |
| Net difference between projected and actual earnings on HIS Plan investments   |      | 18                        |                               |        |  |
| Changes in proportion and differences<br>between Town HIS Plan contributions and<br>proportionate share of contributions |      | -                         |                               | 12,338 |  |
| Town HIS Plan contributions subsequent to the measurement date   |      | 2,148                     |                               |        |  |
| Total  | \$   | 15,343                    | \$                            | 12,338 |  |

The deferred outflows of resources related to the HIS Plan, totaling \$2,148 resulting from City contributions to the HIS Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIS Plan will be recognized in pension expense as follows:

| Fiscal Year Ending |    |       |
|--------------------|----|-------|
| September 30       | Aı | mount |
| 2016               | \$ | 148   |
| 2017               |    | 148   |
| 2018               |    | 148   |
| 2019               |    | 147   |
| 2020               |    | 146   |
| Thereafter         |    | 119   |
|                    | \$ | 856   |
|                    |    |       |

<u>Actuarial Assumptions</u> – The total pension liability in the July 1, 2015, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

| Inflation           | 2.60 %                              |
|---------------------|-------------------------------------|
| Salary increases    | 3.25%, average, including inflation |
| Municipal bond rate | 4.29 %                              |

Mortality rates were based on the Generational RP-2000 with Projection Scale BB tables.

The actuarial assumptions used in the July 1, 2015, valuation were based on the results of an actuarial experience study for the period July 1, 2008 through June 30, 2013.

<u>Discount Rate</u> - The discount rate used to measure the total pension liability was 4.29%. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

Sensitivity of the City's Proportionate Share of the Net Position Liability to Changes in the Discount Rate - The following represents the City's proportionate share of the net pension liability calculated using the discount rate of 4.29%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (3.29%) or one percentage point higher (5.29%) than the current rate:

|                                |    |                        |    | Current               |                        |         |  |
|--------------------------------|----|------------------------|----|-----------------------|------------------------|---------|--|
|                                |    | 1% Decrease<br>(3.29%) |    | count Rate<br>(4.29%) | 1% Increase<br>(5.29%) |         |  |
| Towns's proportionate share of | •  | (                      | -  | ( /                   |                        | ( /     |  |
| the net pension liability      | \$ | 190,482                | \$ | 167,486               | \$                     | 148,010 |  |

<u>Pension Plan Fiduciary Net Position</u> - Detailed information regarding the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

<u>Payables to the Pension Plan</u> - At September 30, 2015, the City reported a payable in the amount of \$0 for outstanding contributions to the HIS Plan required for the fiscal year ended September 30, 2015.

### **Investment Plan**

The SBA administers the defined contribution plan officially titled the FRS Investment Plan. The investment Plan is reported in the SBA's annual financial statements and in the State of Florida Comprehensive Annual Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. City employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected City Officers, etc.), as the Pension Plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.04 percent of payroll and by forfeited benefits of plan members. Allocations to the investment member's accounts during the 2014-15 fiscal year, as established by Section 121.72, Florida Statutes, are based on a percentage of gross compensation, by class, as follows: Regular class 6.30%, Special Risk Administrative Support class 7.95%, Special Risk class 14.00%, Senior Management Service class 7.67% and City Elected Officers class 11.34%.

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the Pension Plan is transferred to the Investment Plan, the member must have the years of service required for Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five-year period, the employee will regain control over their account. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended September 30, 2015, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the County.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The City's Investment Plan pension expense totaled \$0 for the fiscal year ended September 30, 2015.

#### NOTE 12. ECONOMIC DEPENDENCY

The State of Florida, Department of Corrections, Lake Butler Reception and Medical Center (RMC) is a major utility customer of the City. For the year ended September 30, 2015, the RMC facility accounted for approximately 56% of the City's sewer revenues and 30% of its water revenues. The City and the Florida Department of Corrections have a long-term agreement whereby the City would provide water supply for a minimum of twenty years, and waste water treatment services for a minimum of forty years, to the RMC facility.

### **NOTE 13. RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the City carries commercial insurance. Insurance against losses are provided for the following types of risk:

- Workers' Compensation and Employer's Liability
- General and Automobile Liability
- Real and Personal Property Damage
- Public Officials' Liability
- Accidental Death and Dismemberment
- Employee Dishonesty Bond

### **NOTE 14. CONTINGENT LIABILITIES**

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the State and Federal governments. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time, although the City expects such amounts, if any, to be immaterial.

The City has been advised that it may become a party to certain lawsuits alleging property damage and other issues. Although the City may incur expenses relating to these potential lawsuits, the City Attorney believes that any adverse outcomes would not have a material financial effect on the City.

### **NOTE 15. PRIOR PERIOD ADJUSTMENT**

The implementation of GASB 68 requires employers participating in cost-sharing defined benefit pension plans to report their proportionate share of the total net pension liability and deferred inflows/outflows of resources for the plan on their government wide financial statements. This resulted in the following adjustments:

| Deferred outflows       | \$<br>25,730 |
|-------------------------|--------------|
| Deferred inflows        | (163,693)    |
| Net pension liability   | (218,761)    |
| Net position (decrease) | 356,724      |
|                         | \$<br>-      |

REQUIRED SUPPLEMENTARY INFORMATION

### **GENERAL FUND**

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

### For the Fiscal Year Ended September 30, 2015

Variance

|                                       |    |          |         |         |    |         |    | /ariance<br>/ith Final<br>Budget |
|---------------------------------------|----|----------|---------|---------|----|---------|----|----------------------------------|
|                                       |    | Budgeted | Amou    | ınts    |    | Actual  |    | Positive                         |
|                                       |    | Original | 7111100 | Final   | ,  | Amounts |    | Negative)                        |
| REVENUES                              |    |          |         |         |    |         |    | ,                                |
| Taxes                                 |    |          |         |         |    |         |    |                                  |
| Ad Valorem taxes                      | \$ | 76,628   | \$      | 67,697  | \$ | 69,205  | \$ | 1,508                            |
| Sales and use taxes                   |    |          |         |         |    |         |    |                                  |
| Local option gas tax/alternative fuel |    | 33,000   |         | 32,800  |    | 34,551  |    | 1,751                            |
| Discretionary sales tax               |    | 87,600   |         | 102,500 |    | 102,361 |    | (139)                            |
| Franchise fees                        |    |          |         |         |    |         |    |                                  |
| Electricity                           |    | 127,000  |         | 121,328 |    | 132,568 |    | 11,240                           |
| Utility service taxes                 |    |          |         |         |    |         |    |                                  |
| Electricity                           |    | 34,500   |         | 34,500  |    | 34,943  |    | 443                              |
| Gas                                   |    | 4,000    |         | 3,450   |    | 2,911   |    | (539)                            |
| Communications services tax           |    | 85,400   |         | 95,500  |    | 89,577  |    | (5,923)                          |
| Total taxes                           |    | 448,128  |         | 457,775 |    | 466,116 |    | 8,341                            |
|                                       |    |          |         |         |    |         |    |                                  |
| Licenses and permits                  |    | 0.500    |         |         |    | 7.045   |    | (4.055)                          |
| City occupational licenses            |    | 8,500    |         | 9,000   |    | 7,045   |    | (1,955)                          |
| Other licenses and permits            |    | 4,050    |         | 4,125   |    | 6,720   |    | 2,595                            |
| Total licenses and permits            |    | 12,550   | -       | 13,125  |    | 13,765  |    | 640                              |
| Intergovernmental                     |    |          |         |         |    |         |    |                                  |
| Federal payments in lieu of taxes     |    |          |         |         |    |         |    |                                  |
| Union County Housing Authority        |    | 2,200    |         | 5,172   |    | 5,172   |    | _                                |
| State shared revenues                 |    | •        |         | ,       |    | ,       |    |                                  |
| General government                    |    |          |         |         |    |         |    |                                  |
| State revenue sharing                 |    | 58,000   |         | 57,800  |    | 58,742  |    | 942                              |
| Municipal gas tax                     |    | 20,500   |         | 20,500  |    | 20,510  |    | 10                               |
| Mobile home licenses                  |    | 1,000    |         | 1,000   |    | 1,017   |    | 17                               |
| Alcoholic beverage licenses           |    | 500      |         | 500     |    | 492     |    | (8)                              |
| Local government half-cent sales tax  |    | 38,500   |         | 45,000  |    | 46,351  |    | 1,351                            |
| Grants and alds                       |    | -        |         | 125,000 |    | 32,290  |    | (92,710)                         |
| Total intergovernmental               |    | 120,700  |         | 254,972 |    | 164,574 |    | (90,398)                         |
|                                       |    |          |         |         |    |         |    |                                  |
| Charges for services                  |    |          |         |         |    |         |    |                                  |
| Transportation                        |    | 60 704   |         | 70 200  |    | 70 200  |    |                                  |
| Street maintenance                    |    | 69,731   |         | 70,390  |    | 70,390  |    | -                                |
| Total charges for services            | -  | 69,731   |         | 70,390  |    | 70,390  |    | -                                |
| Miscellaneous                         |    |          |         |         |    |         |    |                                  |
| Interest                              |    | 500      |         | 500     |    | 584     |    | 84                               |
| Rents and royalties                   |    |          |         |         |    |         |    |                                  |
| Community Center                      |    | 16,500   |         | 15,500  |    | 17,071  |    | 1,571                            |
| Other rentals                         |    | 7,500    |         | 13,250  |    | 12,015  |    | (1,235)                          |
| Special events                        |    | 1,000    |         | 1,610   |    | 0       |    | -                                |
| Contributions                         |    | 1,810    |         | 1,736   |    | 1,610   |    | (126)                            |
| Public safety                         |    | 400      |         | 400     |    | 25      |    | (375)                            |
| Other                                 |    | 5,000    |         | 9,298   |    | 8,580   |    | (718)                            |
| Total miscellaneous                   |    | 32,710   |         | 42,294  |    | 39,885  |    | (2,409)                          |
| Total revenues                        |    | 683,819  |         | 838,556 |    | 754,730 |    | (83,826)                         |
| (continued)                           |    |          |         |         |    |         | -  |                                  |

### **GENERAL FUND**

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

### For the Fiscal Year Ended September 30, 2015

|  |    |                                 |    |                   |    |                   | Variance<br>With Final<br>Budget |
|--|----|---------------------------------|----|-------------------|----|-------------------|----------------------------------|
|  |    | Budgeted Amounts Original Final |    |                   |    | Actual            | Positive                         |
| EXPENDITURES   |    | riginai                         |    | rinai             |    | Amounts           | (Negative)                       |
| General government                                   |    |                                 |    |                   |    |                   |                                  |
| Legislative  |    |                                 |    |                   |    |                   |                                  |
| Personnel services                                   | \$ | 70,609                          | \$ | 70,793            | \$ | 70,362            | 431                              |
| Operating expenses                                   | •  | 13,795                          | •  | 41,720            | •  | 43,689            | (1,969)                          |
| Total legislative                                    |    | 84,404                          |    | 112,513           |    | 114,051           | (1,538)                          |
| Executive  |    |                                 |    |                   |    |                   |                                  |
| Personnel services                                   |    | 112,427                         |    | 105,544           |    | 105,404           | 140                              |
| Operating expenses                                   |    | 8,604                           |    | 7,154             |    | 6,877             | 277                              |
| Total executive                                      |    | 121,031                         |    | 112,698           |    | 112,281           | 417                              |
| Financial and administrative                         |    |                                 |    |                   |    |                   |                                  |
| Personnel services                                   |    | 86,895                          |    | 72,567            |    | 64,204            | 8,363                            |
| Operating expenses                                   |    | 44,283                          |    | 51,118            |    | 54,961            | (3,843)                          |
| Capital outlay                                       |    | - 404 470                       |    | 360               |    | 360               | 4 = 4 =                          |
| Total financial and administrative                   |    | 131,178                         |    | 124,045           |    | 119,525           | 4,519                            |
| Legal counsel  |    | 40 000                          |    | 20.002            |    | 29.881            | 040                              |
| Operating expenses                                   |    | 18,200<br>18,200                |    | 30,093<br>30,093  |    | 29,881            | 212<br>212                       |
|  |    | 18,200                          |    | 30,093            |    | 29,881            | 212                              |
| Other general government<br>Personnel services       |    | 15,357                          |    | 4E 267            |    | 15,355            | 12                               |
|  |    | 15,35 <i>1</i><br>11.260        |    | 15,367<br>9,660   |    | 8,612             | 1,048                            |
| Operating expenses<br>Total other general government |    | 26,617                          |    | 25,027            |    | 23,967            | 1,048                            |
| Total general government                             |    | 381,430                         | _  | 404,376           | _  | 399,705           | 4,658                            |
| Public safety  |    |                                 |    |                   |    |                   |                                  |
| Law enforcement                                      |    |                                 |    |                   |    |                   |                                  |
| Operating expenses                                   |    | 50,000                          |    | 55,000            |    | 55,000            | -                                |
| Total law enforcement                                |    | 50,000                          |    | 55,000            |    | 55,000            | -                                |
| Fire control   |    |                                 |    |                   |    |                   |                                  |
| Personnel services                                   |    | 10,443                          |    | 11,943            |    | 12,265            | (322)                            |
| Operating expenses                                   |    | 20,283                          |    | 22,118            |    | 20,534            | 1,584                            |
| Capital outlay                                       |    |                                 |    |                   |    |                   | 4 000                            |
| Total fire control                                   |    | 30,726                          |    | 34,061            |    | 32,799            | 1,262                            |
| Other public safety                                  |    | 21,440                          |    | 24 440            |    | 16 906            | A E A A                          |
| Personnel services<br>Total public safety            |    | 102,166                         |    | 21,440<br>110,501 |    | 16,896<br>104,695 | 4,544<br>5,805                   |
| Physical environment                                 |    | _                               | _  |                   | _  | _                 |                                  |
| Operating expense                                    |    | 2,339                           |    | 2,350             |    | 1,822             | 528                              |
| Total physical environment                           |    | 2,339                           |    | 2,350             |    | 1,822             | 528                              |
| Transportation                                       |    |                                 |    |                   |    |                   |                                  |
| Roads and streets                                    |    |                                 |    |                   |    |                   |                                  |
| Personnel services                                   |    | 78,881                          |    | 76,132            |    | 66,507            | 9,625                            |
| Operating expenses                                   |    | 100,889                         |    | 102,310           |    | 96,683            | 5,627                            |
| Capital outlay                                       | -  | 16,000                          |    | 8,680             |    | 8,680             |                                  |
| Total transportation                                 |    | 195,770                         |    | 187,122           |    | 171,870           | 15,253                           |

### **GENERAL FUND**

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

### For the Fiscal Year Ended September 30, 2015

|  | Budgeted   | Amounts    | Actual     | Variance<br>With Final<br>Budget<br>Positive |
|--|------------|------------|------------|--|
|  | Original   | Final      | Amounts    | (Negative)                                   |
| Human services                               |            |            |            | (**************************************      |
| Animal control                               |            |            |            |  |
| Personnel services                           | 4,219      | 3,969      | 4,214      | (245)  |
| Operating expenses                           | 5,550      | 3,150      | 1,587      | 1,563  |
| Capital outlay                               | · -        | ,          | ,          |  |
| Mosquito control                             |            |            |            |  |
| Operating expenses                           | 2,600      | 2,723      | 1,009      | 1,714  |
| Total human services                         | 12,369     | 9,842      | 6,810      | 3,032  |
|  |            |            |            |  |
| Culture/recreation                           |            |            |            |  |
| Parks and recreation                         |            |            |            |  |
| Personnel services                           | 43,428     | 43,286     | 39,894     | 3,392  |
| Operating expenses                           | 79,066     | 195,125    | 95,150     | 99,975                                       |
| Capital outlay                               | 3,000      | 1,500      | 7,290      | (5,790)                                      |
| Grants and alds                              |            |            |            |  |
| Total culture and recreation                 | 125,494    | 239,911    | 142,334    | 97,576                                       |
| Total expenditures                           | 819,568    | 954,102    | 827,236    | 126,324                                      |
| Excess of revenues over (under) expenditures | (135,749)  | (115,546)  | (72,506)   | 43,040                                       |
| OTHER FINANCING SOURCES (USES)               |            |            |            |  |
| Interfund transfers in                       | 144,000    | 123,000    | 108,000    | (15,000)                                     |
| Interfund transfers out                      | -          | -          | (713)      | (713)  |
|  | 144,000    | 123,000    | 107,287    | (15,713)                                     |
|  |            |            |            |  |
| Net change in fund balance                   | 8,251      | 7,454      | 34,781     | 27,327                                       |
| Fund balance at beginning of year            | 593,256    | 593,256    | 593,256    | -  |
| Fund balance at end of year                  | \$ 601,507 | \$ 600,710 | \$ 628,037 | 27,327                                       |

# DOWNTOWN REDEVELOPMENT FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

For the Fiscal Year Ended September 30, 2015

|                                   | Budgeted     | l Amo | ounts  |    | Actual  | <b>W</b> | ariance<br>ith Final<br>Budget<br>Positive |
|-----------------------------------|--------------|-------|--------|----|---------|----------|--|
|                                   | <br>Original |       | Final  |    | Amounts |          | legative)                                  |
| REVENUES                          | <br>         |       |        |    |         |          |  |
| Taxes                             |              |       |        |    |         |          |  |
| Advalorem taxes                   | \$<br>50,504 | \$    | 50,504 | \$ | 50,504  | \$       | -  |
| Intergovernmental                 | -            |       | -      |    | -       |          | -  |
| Miscellaneous                     |              |       |        |    |         |          |  |
| Interest                          | 30           |       | 30     |    | 32      |          | 2  |
| Total revenues                    | <br>50,534   |       | 50,534 |    | 50,536  |          | 2  |
| EXPENDITURES                      |              |       |        |    |         |          |  |
| Economic environment              |              |       |        |    |         |          |  |
| Operating expenses                | 27,732       |       | 27,732 |    | 21,303  |          | 6,429                                      |
| Culture/recreation                |              |       |        |    |         |          |  |
| Capital outlay                    | 22,802       |       | 22,802 |    | -       |          | 22,802                                     |
|                                   | <br>50,534   |       | 50,534 |    | 21,303  |          | 29,231                                     |
| Excess of revenues over (under)   |              |       |        |    |         |          |  |
| expenditures                      | <br>         |       |        |    | 29,233  |          | 29,233                                     |
| Net change in fund balances       | -            |       | -      |    | 29,233  |          | 29,233                                     |
| Fund balance at beginning of year | 16           |       | 16     |    | 16      |          | -  |
| Fund balance at end of year       | \$<br>16     | \$    | 16     | \$ | 29,249  | \$       | 29,233                                     |
|                                   | <br>         |       |        |    |         |          |  |

# STREET IMPROVEMENT FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

For the Fiscal Year Ended September 30, 2015

|                                 | Budgeted      | Amo | ounts    |    | Actual   | With<br>Bu | iance<br>n Final<br>idget<br>sitive |
|---------------------------------|---------------|-----|----------|----|----------|------------|-------------------------------------|
|                                 | <br>Original  |     | Final    | -  | Amounts  | (Neg       | gative)                             |
| REVENUES                        |               |     |          |    |          |            |                                     |
| Miscellaneous                   |               |     |          |    |          |            |                                     |
| Interest                        | \$<br>365     | \$  | 365      | \$ | 381      | \$         | (16)                                |
| Total revenues                  | 365           |     | 365      |    | 381      |            | (16)                                |
| EXPENDITURES                    |               |     |          |    |          |            |                                     |
| Economic environment            |               |     |          |    |          |            |                                     |
| Operating expenses              | -             |     | -        |    | 10       |            | (10)                                |
| Improvements                    |               |     |          |    |          |            | ` _                                 |
| Sidewalk project                | 23,155        |     | 23,155   |    | 23,155   |            | _                                   |
|                                 | <br>23,155    |     | 23,155   |    | 23,165   |            | (10)                                |
| Excess of revenues over (under) |               |     |          |    |          |            |                                     |
| expenditures                    | <br>(22,790)  |     | (22,790) |    | (22,784) |            | 6                                   |
| OTHER FINANCING SOURCES (USES)  |               |     |          |    |          |            |                                     |
| Net change in fund balance      | (22,790)      |     | (22,790) |    | (22,784) |            | 6                                   |
| Fund balance at beginning of    |               |     |          |    |          |            |                                     |
| year                            | <br>377,996   |     | 377,996  |    | 377,996  |            |                                     |
| Fund balance at end of year     | \$<br>355,206 | \$  | 355,206  | \$ | 355,212  | \$         | 6                                   |
|                                 |               |     |          |    |          |            |                                     |

# COMMUNITY DEVELOPMENT BLOCK GRANT FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

For the Fiscal Year Ended September 30, 2015

|   | Budgeted | l Amounts | Actual   | Variance<br>With Final<br>Budget<br>Positive |
|---|----------|-----------|----------|--|
|   | Original | Final     | Amounts  | (Negative)                                   |
| REVENUES                                      |          |           |          |  |
| Interest                                      | -        | -         | 20       | 20   |
| Total revenues                                |          |           | 20       | 20   |
| EXPENDITURES Miscellaneous Culture/recreation |          |           | 20<br>20 | (20)<br>(20)                                 |
| Net change in fund balances                   | -        | -         | -        | -  |
| Fund balance at beginning of year             | 100      | 100       | 100      |  |
| Fund balance at end of year                   | \$ 100   | \$ 100    | \$ 100   | \$ -   |

# FLORIDA BOATING FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

### For the Fiscal Year Ended September 30, 2015

Variance

|  | Budgeted      | d Amounts     |          | With Final<br>Budget<br>Positive |
|--|---------------|---------------|----------|----------------------------------|
|  | Original      | Final         | Actual   | (Negative)                       |
| REVENUES                                       |               |               |          |                                  |
| Intergovernmental<br>Miscellaneous<br>Interest | \$ 82,144<br> | \$ 82,144<br> | \$ -<br> | \$ (82,144)                      |
| Total revenues                                 | 82,144        | 82,144        |          | (82,144)                         |
| EXPENDITURES Public safety                     |               |               |          |                                  |
| Operating expenses                             | -             | -             | 713      | (713)                            |
| Capital outlay                                 | 82,144        | 82,144        |          | 82,144                           |
| Total expenditures                             | 82,144        | 82,144        | 713      | 81,431                           |
| Excess of revenues over                        |               |               |          |                                  |
| expenditures                                   | -             | -             | (713)    | (713)                            |
| OTHER FINANCING SOURCES (USES)                 |               |               |          |                                  |
| Interfund transfers                            |               |               | 713      | 713                              |
|  |               |               | 713      | 713                              |
| Net change in fund balances                    | -             | -             | -        | -                                |
| Fund balances at beginning of year             | -             | -             | -        | -                                |
| Fund balances at end of year                   | \$ -          | \$ -          | \$ -     | \$ -                             |

### CITY OF LAKE BUTLER, FLORIDA NOTES TO REQUIRED SUPPLEMENTARY INFORMATION SEPTEMBER 30, 2015

### I. Stewardship, Compliance, and Accountability

A. Budgetary information. The City, in establishing its budgetary data reflected in the financial statements follows the procedures set out in Chapters 166 and 200, Florida Statutes. The City prepares a tentative budget, which is used by the City at a public workshop to prepare the budgets for the coming year. Public hearings are conducted to obtain taxpayer comments. Subsequently, these budgets are legally adopted through the passage of a resolution at an advertised public session. Such actions are recorded in the City's minutes.

The budget is adopted on the modified accrual basis of accounting, which is consistent with accounting principles generally accepted in the United States of America (GAAP). The only exception to the GAAP basis is the Enterprise Fund, where depreciation is not budgeted for capital assets, while capital outlay expenditures are budgeted and are reclassified into fixed assets. These are then eliminated from the results of operations for financial reporting purposes in the Enterprise Fund. Estimated beginning fund balances are considered in the budgetary process, but are not included in the financial statements as budgeted revenues.

The annual budget serves as the legal authorization for expenditures. All budget amendments, which change the legally adopted total appropriation for a fund, are approved by the City Commission.

If during the fiscal year, additional revenue becomes available for appropriations in excess of those estimated in the budget, the City Commission, by resolution, may make supplemental appropriations for the year up to the amount of such excess.

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. Prior to September 1, the City Manager submits to the City Commission a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them.
- 2. Public hearings are conducted in August and September to obtain taxpayer comments.
- 3. Prior to October 1, the budget is legally enacted through passage of an ordinance.
- 4. The legal level of budgetary control is the department level; however, the City Commission may, by formal motion, transfer appropriations between departments and may use surplus revenues not appropriated in the budget for any municipal purpose.
- 5. Budgets are prepared in accordance with accounting principles generally accepted in the United States of America for governmental fund types.

### REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE CITY OF LAKE BUTLER'S PROPORTINATE SHARE OF NET PENSION LIABILITY FLORIDA RETIREMENT SYSTEM AND HEALTH INSURANCE SUBSIDY PROGRAM LAST 10 FISCAL YEARS\*

|  | 2015 |              | 2014 |              |
|--|------|--------------|------|--------------|
| City's proportion of the FRS net pension liability (asset)   |      | 0.001159024% |      | 0.001063614% |
| City's proportionate share of the FRS net pension liability (asset)  | \$   | 149,703      | \$   | 64,896       |
| City's proportion of the HIS net pension liability (asset)   |      | 0.001642268% |      | 0.001645575% |
| City's proportionate share of the HIS net pension liability (asset)  |      | 167,486      |      | 153,865      |
| City's proportionate share of the total net pension liability (asset)  | \$   | 317,189      | \$   | 218,761      |
| City's covered-employee payroll  City's's proportionate share of the net pension liability (asset) as a percentage | \$   | 555,381      | \$   | 547,603      |
| of its covered-employee payroll  |      | 57.11%       |      | 39.95%       |
| Plan fiduciary net position as a percentage of the total pension liability   |      | 92.00%       |      | 96.09%       |

Note 1) The amounts presented for each year were determined as of the June 30 year end of the Florida Retirement System

<sup>\*</sup>GASB 68 requires information for 10 years. However, until a full 10-year trend is compiled, only those years for which information is available is presented.

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE CITY OF LAKE BUTLER'S CONTRIBUTIONS FLORIDA RETIREMENT SYSTEM AND HEALTH INSURANCE SUBSIDY PROGRAM LAST 10 FISCAL YEARS\*

|  |    | 2015     | 2014          |
|--|----|----------|---------------|
| Contractually required FRS contribution                              | \$ | 32,994   | \$<br>29,341  |
| Contractually required HIS contribution                              |    | 7,243    | 6,441         |
| Total Contractually Required Contributions                           |    | 40,237   | 35,782        |
| Contributions in relation to the contractually required contribution |    | (40,237) | (35,782)      |
| Contribution deficiency (excess)                                     | \$ | -        | \$<br>-       |
| Administration's covered-employee payroll                            | \$ | 555,381  | \$<br>547,603 |
| Contributions as a percentage of covered-emloyee payroll             |    | 7.24%    | 6.53%         |

<sup>\*</sup>GASB 68 requires information for 10 years. However, until a full 10-year trend is compiled, only those years for which information is available is presented.

## NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION THE CITY OF LAKE BUTLER'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY AND REQUIRED CONTRIBUTIONS

### FLORIDA RETIREMENT SYSTEM AND HEALTH INSURANCE SUBSIDY PROGRAM For the Fiscal Year End September 30, 2015

### **Net Pension Liability**

The components of the collective net pension liability of the participating employers for each defined benefit plan for the measurement date of September 30, 2015, are shown below (in thousands):

|   | FRS            | HIS           |
|---|----------------|---------------|
| Total pension liability                     | \$ 161,370,735 | \$ 10,249,201 |
| Plan fiduciary net position                 | (148,454,394)  | (50,774)      |
|   | \$ 12,916,341  | \$ 10,198,427 |
| Plan fiduciary net position as a percentage |                |               |
| of the total pension liability              | 92.00%         | 0.50%         |

The total pension liability for each plan was determined by the plans' actuary and reported in the plans' valuations dated July 1, 2015. The fiduciary net position used by the actuary to determine the net pension liability (as shown above) was determined on the same basis used by the plan. The fiduciary net position is reported in the financial statements and the net pension liability is disclosed in the notes to the financial statements. Update procedures were not used.

The HIS actuarial valuation was prepared as of July 1, 2014, and update procedures were used to determine liabilities as of July 1, 2015. The fiduciary net position used by the actuary to determine the net pension liability (as shown above) was determined on the same basis used by the Plan. The fiduciary net position is reported in the financial statements and the net pension liability is disclosed in the notes to the financial statements.

### **Basis for Allocation**

The employer's proportionate share reported in the pension allocation schedules was calculated using accrued retirement contributions related to the reporting periods included in the System's fiscal years ending June 30, 2013, 2014 and 2015, respectively, for employers that were members of the FRS and HIS during those fiscal years. For fiscal year 2015, in addition to contributions from employers the required accrued contributions for the Division (paid on behalf of the Division's employees who administer the Plans) were allocated to each employer on a proportionate basis. The Division administers the Plans, and therefore, cannot allocate a portion of the liability to itself. Although GASB 68 encourages the use of the employers' projected long-term contribution effort to the retirement plan, allocating on the basis of historical employer contributions is acceptable. The aggregate employer contribution amounts for each fiscal year agree to the employer contribution amounts reported in the system's CAFR for that fiscal year.

The proportion calculated based on contributions for each of the fiscal years presented in the pension allocation schedules was applied to the net pension liability and other pension amounts

applicable for that fiscal year to determine each employer's proportionate share of the liability, deferred outflows of resources, deferred inflow of resources and associated pension expense.

For the purposes of the pension allocation schedules, pension amounts are allocated to reporting employers. The pension amounts of participating employers whose payrolls are reported and contributions are remitted by another entity are included in the reporting employer's amounts and will be allocated to the participating employer by the reporting employer.

### **Actuarial Methods and Assumptions**

Actuarial assumptions for both cost-sharing defined benefit plans are reviewed annually by the Florida Retirement System Actuarial Assumptions Conference. The FRS Pension Plan has a valuation performed annually. The HIS Program has a valuation performed biennially that is updated for GASB reporting in the year a valuation is not performed. The most recent experience study for the FRS Pension Plan was completed in 2014 for the period July 1, 2008 through June 30, 2013. Because the HIS Program is funded on a pay-as-you-go basis, no experience study has been completed for that program. The actuarial assumptions that determined the total pension liability for the HIS Program were based on certain results of the most recent experience study for the FRS Pension Plan.

The total pension liability for each cost-sharing defined benefit plan was determined using the individual entry age actuarial cost method. Inflation increases for both Plans is assumed at 2.60%. Payroll growth, including inflation, for both Plans is assumed at 3.25%. Both the discount rate and the long-term expected rate of return used for FRS Pension Plan investments is 7.65%. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

Because the HIS Program uses a pay-as-you-go funding structure, a municipal bond rat of 3.80% was used to determine the total pension liability for the program (Bond Buyer General Obligation 20-Bond Municipal Bond Index). Mortality assumptions for both Plans were based on the Generational RP-2000 with Projection Scale BB tables (refer to the valuation reports for more information – See Additional Financial and Actuarial Information).

The following changes in actuarial assumptions occurred in 2015:

- FRS: There were no changes in actuarial assumptions. The inflation rate assumption remained at 2.60%, the real payroll growth assumption remained at 0.65%, and he overall payroll growth rate assumption remained at 3.25%. The long-term expected rate of return remained at 7.65%
- HIS: The municipal bonds rate used to determine total pension liability was decreased from 4.29% to 3.80%.

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Mayor and Members of the City Commission City of Lake Butler, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Lake Butler, Florida, as of and for the year ended September 30, 2015, and the related notes to the financial statements, which collectively comprise the City of Lake Butler, Florida's basic financial statements, and have issued our report thereon dated April 13, 2016.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City of Lake Butler, Florida's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Lake Butler, Florida's internal control. Accordingly, we do not express an opinion on the effectiveness of City of Lake Butler, Florida's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Lake Butler, Florida's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of

noncompliance or other matters that are required to be reported under Government Auditing Standards.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**POWELL & JONES** 

Certified Public Accountants

Powel & Joxes

April 13, 2016

### **SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS**

### For the Fiscal Year Ended September 30, 2015

### 2009-1 Financial Statement Preparation

In prior years we had the following finding:

A system of internal control over financial reporting includes controls over financial statement preparation, including footnote disclosures. While your auditor can assist with the preparation of your financial statements and related footnotes, the financial statements are the responsibility of management. A deficiency in internal control exists when the City does not have the expertise necessary to prevent, detect, and correct misstatements. A deficiency in internal control exists in instances where the City is not capable of drafting the financial statements and all required footnote disclosures in accordance with generally accepted accounting principles. Possessing suitable skill, knowledge or experience to oversee services an auditor provides in assisting with financial statement presentation requires a lower level of technical knowledge than the competence required to prepare the financial statements and disclosures.

### **Current Status:**

This finding was corrected during the current year when the City's Finance Director fully reviewed the prepared financial statements to the extent of taking responsibility for them.

#### MANAGEMENT LETTER

To the Mayor and Members of the City Commission City of Lake Butler, Florida

In planning and performing our audit of the financial statements of the City of Lake Butler, Florida, for the year ended September 30, 2015, we considered the City's internal control structure to determine our auditing procedures for the purpose of expressing an opinion on the financial statements and not to provide assurance on the internal control structure.

However, during our audit we became aware of matters that are opportunities for strengthening internal controls and operating efficiencies. In addition to furnishing information required by Chapter 10.550, *Rules of the Auditor General*, and other compliance matters, the remaining sections of this report letter discuss these findings.

#### **PRIOR YEAR FINDINGS**

There were no reportable findings in the prior year.

### **CURRENT YEAR FINDINGS**

There were no reportable findings in the current year.

### **AUDITOR GENERAL AND OTHER COMPLIANCE MATTERS**

<u>Annual Local Government Financial Report</u> - The Financial Report filed with the Department of Financial Services pursuant to Section 218.32(1)(a), *Florida Statutes*, is in agreement with the accompanying financial statements of the City of Lake Butler, for the fiscal year ended September 30, 2015.

<u>Financial Condition Assessment</u> - As required by the *Rules of the Auditor General* (Sections 10.554(7)(c) and 10.556(7)), we applied financial condition assessment procedures. It is management's responsibility to monitor the entity's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information they provided.

<u>Financial Emergency Status</u> – We determined that the City had not met any of the conditions described in Section 218.503(1), *Florida Statues*, that might result in a financial emergency.

Our audit did not disclose any further items that would be required to be reported under the *Rules* of the *Auditor General*, Chapter 10.550.

<u>Rural Economic and Community Development Requirements</u> - We are providing the following additional information relative to our examination of the financial statements of the City of Lake Butler, Florida, for the year ended September 30, 2015, as provided in the audit requirements for USDA-Rural Development borrowers.

1. Generally accepted auditing procedures were performed in this audit.

2. Internal control was evaluated and is discussed in the prior sections of this audit report.

3. Accounting records and physical control over assets were adequate.

4. The accounting records of the City have been adjusted to agree with the audited financial

statements.

5. The City's funds are in institutions insured by the Federal government and are authorized

depositories of Florida public funds.

6. A summary of the City's insurance coverage is shown in the annual report to USDA-Rural

Development.

7. The City is exempt from Federal Income Tax.

8. We found nothing to indicate that financial compliance with the loan agreements had not

occurred.

**CONCLUSION** 

We have reviewed each of our specific findings with appropriate officials or employees and have provided them with documentation as requested. We very much enjoyed the challenges and experiences associated with this year's audit of the City. We appreciate the helpful assistance and

courtesy afforded us by all City employees and look forward to working with you in the future.

Powel & Joxes

**POWELL & JONES** 

**Certified Public Accountants** 

April 13, 2016

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### INDEPENDENT ACCOUNTANT'S REPORT

To the Mayor and Members of the City Commission City of Lake Butler, Florida

We have examined the City of Lake Butler, Florida's compliance with Section 218.415, Florida Statutes, regarding the investment of public funds during the year ended September 30, 2015. Management is responsible for the City's compliance with those requirements. Our responsibility is to express an opinion on the City's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the City's compliance with specified requirements.

In our opinion, the City complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2015.

This report is intended solely for the information and use of the City of Lake Butler, Florida and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

POWELL & JONES
Certified Public Accountants
April 13, 2016

Powel & Joxes

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### **Communication with Those Charged with Governance**

To the Mayor and Members of the City Commission City of Lake Butler, Florida

We have audited the financial statements of the City of Lake Butler, Florida for the year ended September 30, 2015. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards and *Government Auditing Standards*, as well as certain information related to the planned scope and timing of our audit. Professional standards also require that we communicate to you the following information related to our audit.

### **Significant Audit Findings**

### **Qualitative Aspects of Accounting Practices**

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by the City of Lake Butler, Florida are described Note 1 to the financial statements. As described in Note 11 to the financial statements, the City changed accounting policies related to the recognition of their proportionate share of the net pension liability of the Florida Retirement System by adopting Statement of Governmental Accounting Standards (GASB statement) No. 68, Accounting and Financial Reporting for Pension Plans, in 2015. Accordingly, the cumulative effect of the accounting change as of the beginning of the year is reported in the statement of net position. We noted no transactions entered into by the governmental unit during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. There are no sensitive estimates affecting the City's financial statements.

Certain financial statement disclosures are particularly sensitive because of their significance to financial statement users. There are no sensitive disclosures affecting the financial statements.

### Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

#### Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and communicate them to the appropriate level of management. There were no such misstatements identified during our audit.

### Disagreements with Management

For purposes of this letter, professional standards define a disagreement with management as a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

### **Management Representations**

We have requested certain representations from management that are included in the management representation letter dated April 13, 2016.

### Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the governmental unit's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

### Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the governmental unit's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

### Other Information in Documents Containing Audited Financial Statements

With respect to the supplementary information accompanying the financial statements, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

This information is intended solely for the use of the City Commission and management of the City of Lake Butler, Florida, and is not intended to be and should not be used by anyone other than these specified parties.

Very truly yours,

**POWELL & JONES** 

Certified Public Accountants

Powel & Joxes

April 13, 2016

### CITY OF LAKE BUTLER

200 S. W. 1<sup>ST</sup> STREET

LAKE BUTLER, FLORIDA 32054-2016

(386) 496-3401 FAX: (386) 496-1588

May 9, 2016

Powell & Jones, CPA 1359 SW Main Blvd Lake City, FL 32054

Mr. Powell,

The City of Lake Butler acknowledges receipt of our 2014-2015 audit report and notes with pleasure there have been no findings.

The City of Lake Butler continues to work to build strength by monitoring its revenue and expense sources diligently while our management controls provide for the efficient use of resources in accordance with applicable laws, ordinances, and other guidelines. Despite employing a limited amount of staff, Lake Butler continues to stress effective internal operating procedures.

Sincerely,

Dave C. Mecusker